

Originator's Files

CD.05.POR (Port Credit BIA)

**DATE:** November 18, 2014

TO: Chair and Members of Planning and Development Committee

Meeting Date: December 8, 2014

FROM: Edward R. Sajecki

Commissioner of Planning and Building

**SUBJECT: Proposed Expansion to the Port Credit Business Improvement** 

Area (BIA)

- **RECOMMENDATION:** 1. That the report titled "Proposed Expansion to the Port Credit Business Improvement Area (BIA)" dated November 18, 2014 from the Commissioner of Planning and Building, be received.
  - 2. That the City Clerk be authorized to give notice to the Board of Management of the Port Credit Business Improvement Association and to all commercial and industrial property owners defined under the Municipal Act, 2001, within the current Port Credit BIA boundary and the proposed boundary expansion, of City Council's intention to enact a by-law to expand the boundaries of the Port Credit BIA as shown on Appendix 4.

### REPORT **HIGHLIGHTS:**

- A letter dated May 27, 2014 was submitted to City Council by the General Manager of the Port Credit Business Improvement Association expressing their Board of Directors' interest in expanding the boundary of the Port Credit BIA.
- On June 11, 2014, City Council received the letter and referred it to Planning and Building staff to prepare a report.

- A review of the boundary proposed by the Port Credit Business
  Improvement Association finds the extent of the proposed
  boundaries is generally acceptable. Some additional properties are
  recommended for inclusion while a few properties are suggested
  not to be included in the boundary expansion. Appendix 4 is the
  staff recommended boundary for the Port Credit BIA.
- The next step in the process is for the Office of the City Clerk to notify owners in all prescribed business property classes, as defined under the *Municipal Act*, 2001, within the current BIA boundary (By-law 518-92) and the proposed BIA boundary expansion.

### **BACKGROUND:**

The City of Mississauga (City) recognizes that there are wide-ranging benefits of a Business Improvement Association (BIA). BIAs can, for example, promote the area as a business or shopping area; provide beautification or streetscape improvements; help revitalize an area; promote and market businesses; and hold special events to promote businesses in the area.

The Port Credit BIA was first established on April 12, 1977 (By-law 163-77). Then in 1984, the Port Credit Business Improvement Association requested an expansion of the BIA boundary, resulting in the enactment of By-law 892-84. In 1990, another request was made by the Port Credit Business Improvement Association for a further expansion to the boundary. The process ensued in an appeal to the Ontario Municipal Board in which a Board Order was issued on January 4, 1995 (By-law 518-92). The present boundary of the Port Credit BIA is reflected in By-law 518-92.

The *Municipal Act*, 2001 provides the legislative requirements for establishing or expanding a BIA. Objections are no longer directed to the Ontario Municipal Board but must be provided in writing to the City Clerk within the 60-day objection period. The Ministry of Municipal Affairs and Housing *Business Improvement Area Handbook* provides an overview of the procedures for establishing and operating a BIA in Ontario.

In recent years, the Port Credit Business Improvement Association has met with City staff to discuss the opportunity for a boundary expansion. Earlier this year, City staff attended meetings with the General Manager of the Port Credit Business Improvement Association to review the boundary expansion process and the proposed limits.

A letter addressed to the Mayor and Members of City Council dated May 27, 2014 from Ellen Timms, General Manager of the Port Credit Business Improvement Association, expressed the Board of Directors' interest in expanding the boundary of the BIA in Port Credit (see Appendix 1). The requested east-west boundary extension includes businesses located generally on the north and south sides of Lakeshore Road East from Cooksville Creek to Maple Avenue. The north boundary extends to the Canadian National Railway tracks, mainly at four locations by the railway tracks - at Wesley Avenue, Mississauga Road North, Helene Street North, and the Cooksville Creek. The boundary that is proposed by the Port Credit Business Improvement Association's Board of Directors is shown on Appendix 2.

On June 11, 2014, City Council received the letter dated May 27, 2014 from the General Manager of the Port Credit Business Improvement Association and referred the letter back to Planning and Building staff to prepare a report for Planning and Development Committee.

### **Legislative Requirements**

Section 209 of the *Municipal Act*, 2001 ("the Act") provides that the City may alter the boundaries of an improvement area and the board of management remains unchanged for the altered area. The board of management is a local board of the municipality for all purposes and is subject to various regulatory responsibilities and obligations.

In accordance with the Act, the City must pass a by-law to change the boundary of a BIA. Before such a by-law can be passed, notice of City Council's intention to pass a by-law must be sent to the Board of Management of the BIA and to every person who, on the last returned assessment roll, is assessed for rateable property that is in a prescribed business property class which is located in the existing improvement area and the proposed expansion area.

It is the responsibility of property owners to provide a copy of the notice to their tenants. If written objections to the proposed by-law are received within 60 days and signed by at least one-third of the persons entitled to notice and representing at least one-third of the taxes levied for purposes of the general local municipality levy on rateable property in all prescribed business property classes in the improvement area or in the expansion area, then the Act prohibits the passing of the by-law.

If the proposed By-law is not enacted, preceding By-law 518-92 continues to remain in effect.

### **COMMENTS:**

### BIA Boundary as Proposed by the Port Credit Business Improvement Association

The proposed BIA boundary expansion area consists of commercial, office, industrial, automotive service commercial, residential, and community and cultural uses located along Lakeshore Road East and Lakeshore Road West (see Appendix 2). The sites located close to the Canadian National Railway tracks include industrial businesses, mixed uses, commercial, and residential uses.

### BIA Boundary as Recommended by City Staff

A review of the proposed Port Credit BIA boundary expansion was undertaken by Planning staff. Factors such as the existing use of the property (i.e., commercial locations), the designation of the property in Mississauga Official Plan (including the Port Credit Local Area Plan – Amendment 19), and the provision for a contiguous BIA boundary were considered in assessing the proposed boundary.

Appendix 3 is an excerpt of the land use designation map from Mississauga Official Plan and it shows the boundary that is proposed by the Port Credit Business Improvement Association and the boundary expansion recommended by staff.

City staff generally agree with the boundary proposed by the Port Credit Business Improvement Association for the following reasons:

- along Lakeshore Road (East and West) from Maple Avenue to Cooksville Creek, the majority of properties are designated "Mixed Use." The existing commercial, office, and residential uses are permitted in this designation. One detached dwelling in this area is designated "Mixed Use" which allows for future development of other uses such as commercial;
- a few sites in the east end of the proposed area are designated "Residential High Density" and appropriate for inclusion in the BIA as they provide for a contiguous boundary along Lakeshore Road East and are being considered for redesignation through the Lakeview Local Area Plan review for "Mixed Use";
- along Helene Street North, a few properties are designated "Mixed Use" and are in close proximity to Lakeshore Road East; and
- the two properties on Port Street West proposed for inclusion are designated "Residential Low Density I", and in these instances are appropriate to be added to the BIA boundary. The property located at Port Street West and Mississauga Road South (15 Mississauga Road South) is being considered through the Port Credit Local Area Plan Amendment 19 and Special Site 4 for other uses such as office, restaurant and personal services in addition to the "Residential Low Density I" designation. The site located at Port Street South and John Street South (44 Port Street South) is one property with two land use designations ("Mixed Use" and "Residential Low Density I") and it is recommended that the whole property be included.

It is suggested that some properties should not be included in the BIA boundary expansion for the following reasons:

- some properties do not have a commercial or industrial designation, or they do not provide for a contiguous boundary;
- the property located at 70 Mississauga Road South (Imperial Oil) is identified in the Port Credit Local Area Plan Amendment 19 as a "Special Waterfront" designation. That designation specifies that a comprehensive master plan will be carried to determine the use of the lands, and the land use will be appropriately amended. Therefore, City staff advises that the property be excluded from the boundary expansion at this time. A future boundary expansion to include this property may be reconsidered following the completion of a comprehensive master plan; and
- the lands along the Canadian National Railway tracks west of Mississauga Road North are not recommended to be included in the boundary extension. Although these lands are designated "Business Employment", they are not in close proximity to Lakeshore Road East or along an arterial road such as Hurontario Street.

There are additional properties that are recommended for inclusion in the BIA boundary:

- include entire properties designated "Mixed Use" along Lakeshore Road East and not portions of the properties;
- properties designated "Mixed Use" which are located on streets that flank Lakeshore Road (East and West) should be included in the BIA boundary; and
- the Port Credit Local Area Plan Amendment 19 proposes redesignation of some properties to "Mixed Use" such as the "Residential Medium Density" properties on the north side of

Lakeshore Road West at Benson Avenue and the "Residential High Density" properties located at the southwest quadrant of the Canadian National Railway tracks and Hurontario Street.

Appendix 4 presents the staff recommended boundary expansion of the Port Credit BIA.

### **STRATEGIC PLAN:**

The expansion of the Port Credit BIA aligns with the following goals and actions of the City's Strategic Plan:

### **CONNECT:** Completing our Neighbourhoods

- Develop Walkable, Connected Neighbourhoods
- Build Vibrant Communities
- Nurture "Villages"

### **PROSPER:** Cultivating Creative and Innovative Businesses

Meet Employment Needs

### **FINANCIAL IMPACT:** Not applicable.

### **CONCLUSION:**

The City of Mississauga has four established BIAs: Clarkson, Malton, Streetsville, and Port Credit. BIAs provide many benefits for the local businesses and neighbouring residential areas, including making the area more attractive to visit and shop, promoting businesses, and assisting in revitalization.

City staff are in general agreement with the proposed boundary expansion of the Port Credit BIA as outlined by the Port Credit Business Improvement Association, with the exception of some properties that are suggested for exclusion, and some additional properties that are recommended to be included as part of the Port Credit BIA boundary expansion. The boundary expansion area recommended by staff is shown on Appendix 4.

The *Municipal Act*, 2001 establishes the requirements for City Council to deal with a request to alter the boundaries of a business improvement area. To obtain the position of the business community within the recommended BIA, the City should initiate the statutory process required to implement the expansion of the Port Credit BIA designation.

### **ATTACHMENTS:**

Appendix 1: Letter from the General Manager of the Port Credit

Business Improvement Association, dated May 27,

2014

Appendix 2: Port Credit Business Improvement Association –

Proposed Port Credit BIA Boundary Expansion

(Map)

Appendix 3: Port Credit BIA Land Use Designations (Map)

Appendix 4: Recommended Port Credit BIA Boundary

Expansion (Map)

Edward R. Sajecki Commissioner of Planning and Building

Prepared By: Karin Phuong, Policy Planner

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## Port Credit Always On. Always Electric!

May 27, 2014

Mayor Hazel McCallion and Members of Council City of Mississauga 300 City Centre Drive Mississauga, L5B 3C1

Dear Mayor McCallion and Members of Council,

RE: Proposed Port Credit BIA Boundary Expansion

The Board of Directors of the Port Credit BIA would like to express their willingness to expand the boundaries of the Port Credit BIA.

The Port Credit Business Improvement Area (BIA) was formed in 1976. In the ensuing years the nature of the area and indeed Port Credit has changed. In 1991 a boundary expansion added Credit Landing Plaza west of Wesley Avenue but permitted the businesses in between the existing boundary and the shopping plaza to opt out of the expansion.

There are many businesses that have emerged just outside the established boundaries, but are in fact perceived by the public as being in Port Credit and reap the benefits of that perception. Many of these businesses have chosen to become associate members of the PCBIA. There are commercial operations on side streets running directly off Lakeshore Rd. E. that are not included in the PCBIA boundary.

Lakeshore Rd. East and West has become more built up and the Port Credit business community has emerged, added to these changes is the proposed developments on the east and west boundaries of the PCBIA. We have found idiosyncrasies in the boundary with some side streets not included while others are.

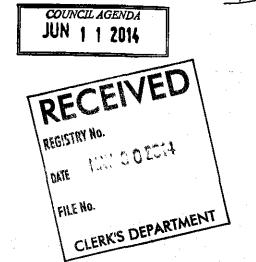
A motion was made at the May 14, 2014 meeting that the PCBIA request to City Council that the PCBIA boundary be expanded to the following boundaries:

Lakeshore Rd. East from Hurontario St. to the Cooksville Creek including commercial properties on side streets leading off Lakeshore Rd. E. (South side - 341, 348, 374-398, 406, 420, 456, 494, 498, 504) (North side- 411, 425, 447, 453, 501)

### 2, 3 Brant Avenue

### 7, 9 Mohawk Avenue

Lakeshore Rd. West from Hurontario to 380 Lakeshore Rd. W. (north side) and 345 Lakeshore Rd. W. (south side) including commercial properties on side streets leading off Lakeshore Rd. W. (North side - 150, 170, 176, 182, 188, 200-212, 264-272, 280, 296-300) (South side - 161, 167, 181, 304, 321-327)



# Port / Credit

7 Elmwood Avenue

3 Benson Avenue

10 Stavebank Rd. N.

6, 8, 23-31 Helene St. N.

Mississauga Rd. N. from Lakeshore Rd. W. to the CNR tracks. (49-71, 18)

49 Mississauga Rd. N. (Strip plaza)

15 Mississauga Rd. S.

Queen St. W. (2, 6, 10, 20, 28-34)

70 Wesley Avenue

44 Peter St. which has seven businesses with signs on Lakeshore Rd. W. and Peter St.

Please consider that when the Texaco property is developed along Lakeshore Rd. W. this area should be considered for expansion.

We note the Municipal Act 2001, Section 25 deals with boundary expansion and has streamlined and simplified the process.

Sincerely,

Men Timus

Ellen Timms General Manager ☐ Resolution
☐ Direction Required ☐ Resolution / By-Law
☐ Community Services ☐ Appropriate Action
☐ Information ☐ Reply
☐ Transportation & Works

Cc: Jim Tovey, Councillor Ward One
Ed Sajecki, Commissioner of Planning and Building
Heather MacDonald, Director of Policy Planning
Susan Tanabe, Manager Community Planning
Crystal Greer, Director, Legislature Services & City Clerk

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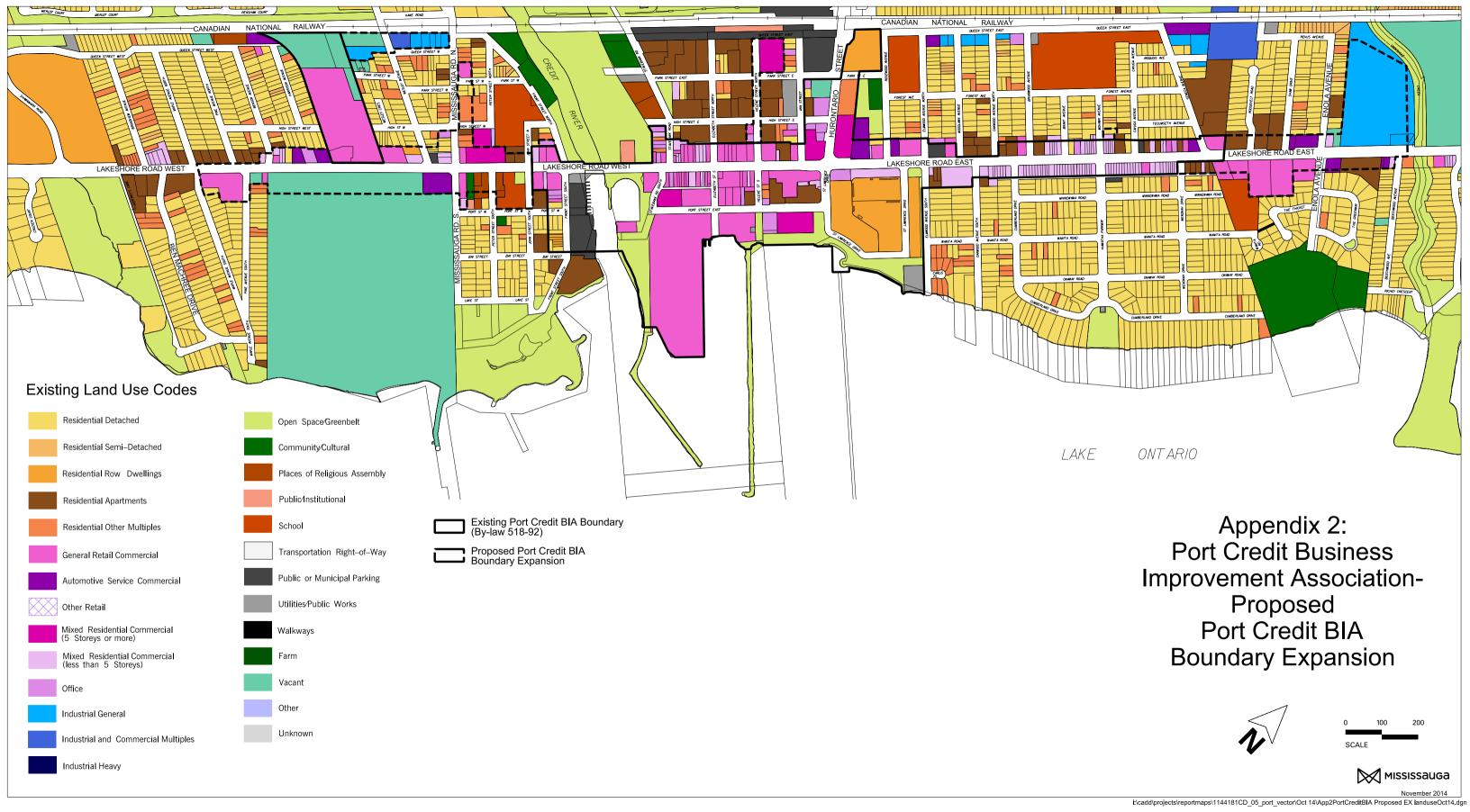
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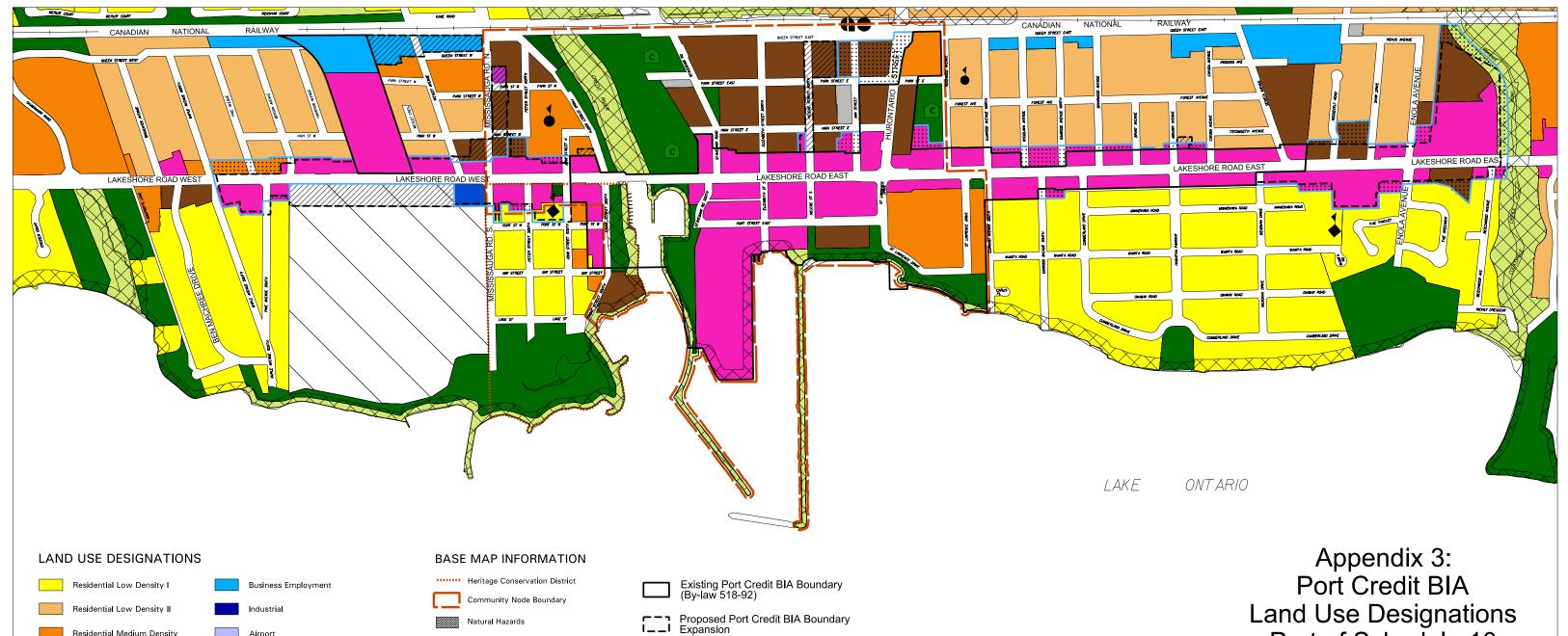
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Businesses located at 44 Peter St

PORT CREDIT BIA
Property Mapping
Port Credit BIA Boundary
By-law 518-02

Boundary Expansion Reguest-May 27, 2014.

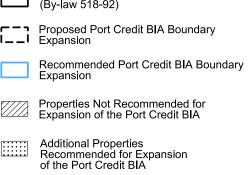




### Residential Medium Density Residential High Density Institutional Downtown Mixed Use Public Open Space Downtown Core Commercial Private Open Space Mixed Use Greenbelt Convenience Commercial Parkway Belt West Motor Vehicle Commercial

To Be Determined

### GO Rail Transit Station Community Facilities



Part of Schedule 10 Mississauga Official Plan







