



Corporate Report

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PDC NOV 19 2012

DATE: October 30, 2012

TO: Chair and Members of Planning and Development Committee
Meeting Date: November 19, 2012

FROM: Edward R. Sajecki
Commissioner of Planning and Building

SUBJECT: **Draft Provincial Policy Statement**

RECOMMENDATION: That the report titled "*Draft Provincial Policy Statement*", dated October 30, 2012 from the Commissioner of Planning and Building, be received and forwarded, by the City Clerk, to the Ministry of Municipal Affairs and Housing.

**REPORT
HIGHLIGHTS:**

- The Ministry of Municipal Affairs and Housing is undertaking a five-year review of the Provincial Policy Statement (PPS) and has released draft policies for comment.
- The proposed changes to the PPS are not extensive and, as such, the framework for planning in Ontario will remain relatively unchanged.
- The draft policies have, among other things, been revised to:
 - Add references to climate change;
 - Modified to give greater recognition to multi-modal transportation, goods movement and Travel Demand Management (TDM);
 - Clarify that planning for infrastructure and public service facilities is not limited to a 20-year time horizon.

- Further revisions are recommended by Mississauga staff to, among other things:
 - Include policies that explicitly allow municipalities to develop growth strategies that direct intensification to specified areas and protects established areas;
 - Provide a definition of “major retail”;
 - Include a phasing policy that requires adequate services, including transit and community infrastructure to be in place prior to development;
 - Revise the energy policies and add new definitions;
 - Revise the natural heritage policies to consider natural features as part of an overall natural system;
 - Clarify how the 20-year planning horizon relates to lands within the built boundary versus the addition of greenfield lands;
 - Assist municipalities with the implementation of climate change policies (e.g. preparation of provincial guidelines);
 - Add a policy regarding requirements for second units;
 - Add policies that recognize the relationship between public health and built form; and
 - Provide greater recognition of the contribution of culture to sustainability and the creation of strong, healthy communities.

BACKGROUND:

The Ministry of Municipal Affairs and Housing (MMAH), in conjunction with other land use planning ministries, is undertaking a five-year review of the Provincial Policy Statement, 2005 (PPS 2005), as required by the *Planning Act*.

In 2010, MMAH requested input from municipalities on whether changes to the PPS 2005 were needed. A report titled “Review of the Provincial Policy Statement 2005” dated August 31, 2010 from the Commissioner of Planning and Building (see Appendix 1) outlined a number of areas where the PPS 2005 could be strengthened.

In September 2012, the Province released draft policies of Provincial Policy Statement (PPS) and requested comments by November 23, 2012. The draft PPS policies are attached under separate cover.

This report reviews how the draft policies address the issues identified in the City's previous report and comments on new policy directions.

COMMENTS:

Introduction

The general goals of the draft PPS are building strong, healthy communities; supporting a strong economy, and protecting the environment and resources. The overall organization of the document is the same as in the previous PPS and many of the existing policies have been brought forward. While there are some new policies, they are not extensive. As such, the planning framework of the draft PPS is relatively unchanged.

Response to Previous Comments

Vision

Previous comment: The vision should be expanded to include matters of sustainable development (e.g., climate change, support for transit and active transportation) and a greater focus on creating complete communities.

The vision has been modified to add references to sustainable and resilient communities, Aboriginal communities, affordable housing, active transportation and transit and climate change. These revisions are supported as they create a more robust land use planning vision that more fully speaks to the matters of Provincial interest identified in the *Planning Act*.

"One Size Fits All"

Previous comment: A greater recognition of the differences between the various areas within Ontario is required, such as those

experiencing high growth and intensification/redevelopment pressures versus those areas that are receiving little growth.

The draft PPS continues to apply to the province as a whole. Provincial plans, such as the Growth Plan, do provide more detailed policies to specific areas. Policy 4.11 has been revised to clarify the relationship between provincial plans and the PPS. Whereas the existing PPS states that provincial plans take precedence to the extent of any conflict, the draft PPS states that provincial plans shall be read in conjunction with the PPS. If there is a conflict, provincial plans generally take precedence in accordance with relevant legislation or regulations.

Rather than add clarity, the revisions to the policy make interpretation regarding precedence more difficult. This policy should be expanded to identify the provincial plans or subject areas of those plans that take precedence over the PPS.

Consistency Between the PPS and the Growth Plan

Previous comment: The policy direction and the terminology used in the PPS needs to be aligned with the Growth Plan.

The draft PPS modifies or adds a number of definitions that are also referenced in the Growth Plan (i.e. Regional Market Area, Specialty Crop Area, Transportation System, Transportation Demand Management). The definitions in the Growth Plan should be reviewed and aligned.

In a number of areas (e.g. policies regarding conversion of employment lands, intensification policies and targets, settlement boundary expansions) both the draft PPS and the Growth Plan contain related policies. The Growth Plan policies are more detailed and tailored to the area to which it applies. The greater level of detail in the Growth Plan is appropriate and would take precedence over the PPS.

Intensification

Previous comment: The emphasis on intensification needs to be balanced with policies requiring that the established character of neighbourhoods and communities be respected.

The draft PPS continues to place clear and repeated emphasis on intensification. The PPS should additionally have explicit statements that:

- recognize that established character needs to be respected and should be a significant factor when considering development; and
- allow municipalities to develop growth strategies that direct intensification to specified areas and protect established areas.

Conversion of Employment Lands

Previous comment: Greater clarity and guidance is required regarding the process and test for the conversion of lands within employment areas, particularly with respect to conversions to allow major retail uses.

While the draft PPS has added several policies regarding protecting and planning for employment areas (1.3.2.1, 1.3.2.3 and 1.3.2.4), they have not provided clarity regarding what constitutes an employment use within an employment area. Of particular concern, is defining major retail. Without this clarity, municipalities continue to struggle on how to comply with the intent of the PPS and face challenge at the Ontario Municipal Board. Several appeals to Mississauga Official Plan (2011) are related to this matter.

Phasing

Previous comment: Policies are required allowing municipalities to deny or phase development until the necessary infrastructure is in place to support proposed growth.

The draft PPS has not addressed the City's request for a policy to allow phasing of development to ensure the provision of adequate services (engineering services, transit services and community infrastructure).

Transportation

Previous comment: Policies need to be updated to reflect new elements suggested in the Regional Transportation Plan (e.g., multi-modal approach to transportation planning) and other Provincial Transportation policy initiatives.

A number of policies have updated transportation references (e.g. 1.1.3.2, 1.2.1.d, 1.6.6.3 and 1.6.6.4) and several new policies have been added encouraging the use of transportation demand management (1.6.6.2) and the long term protection of major goods movement facilities and corridors (1.6.7.2). In addition, new definitions have been added for "active transportation," "major goods movement facilities and corridors," "rail facilities," "transit-supportive," "transportation demand management" and definitions for "planned corridors" and "transportation system" have been revised. The general thrust of these changes is to strengthen the policies regarding multi-modal transportation, active transportation, transportation demand management and goods movement and are supported.

Another new policy that has implications for transportation facilities is policy 1.1.2, which states the planning for infrastructure and public service facilities is not limited to a 20-year time horizon. While this policy provides the clarity that planning for transportation needs, can and should be, looking at the longer term, the absence of growth figures beyond the 20-year time horizon poses a challenge given the requirement in the *Environmental Assessment Act* that "need" be demonstrated. There is also concern with ensuring that land use planning support long term transportation planning. (This latter concern is discussed later in this report.)

Energy

Previous comment: Provide clarity regarding municipal authority in the area of energy, particularly renewable energy, and use terminology consistent with The Green Energy and Green Economy Act, 2009.

The draft PPS has added policy 1.6.10.1 that states “Planning authorities should provide opportunities for the development of energy supply including electricity generation facilities, to accommodate current and projected needs, and promote renewable energy systems, where feasible.” Mississauga complies with this proposed policy by allowing power generating stations in certain locations.

The following modifications to the proposed policies are suggested (additional wording underlined, deletions in strikeout):

- Add definitions
 - Clean technology: means renewable energy and energy efficiency technologies that make use of renewable resources, are less harmful to the environment and/or reduces carbon emissions;
 - Intelligent Energy Systems: means a system using information and communication technology to gather and act on information, such as information about the behaviours of suppliers and consumers, in an automated or directed fashion to improve efficiency, reliability, economics and sustainability of the production and distribution of electricity.
- 1.1.3.2.a)3 Minimize negative impacts to air quality and climate change, and promote energy efficiency through the use of intelligent energy systems and integrated energy usage.
- 1.6.2.c the use of clean technology and green infrastructure should be encouraged, where feasible, to augment infrastructure and for other associated ecological and hydrological benefits.

- 1.6.4 Public service facilities should be co-located in community hubs, where appropriate, to promote cost-effectiveness, maximize efficiencies and facilitate service integration, access to transit and active transportation.
- 1.6.10.1 Planning authorities should provide opportunities for the development of energy supply including electricity generation facilities, to accommodate current and projected needs, and promote renewable energy systems and energy efficiencies, where feasible.
- 1.7.1.j) promoting energy conservation and providing opportunities for development of energy supply, including the use of renewable energy systems and intelligent energy systems.
- 1.8.1.f)4. seeks opportunities for intelligent energy systems and integrated design.
- Modify definition of Renewable Energy Systems – means a system that generates energy (heat, electricity, cooling, etc.) ~~electricity~~ from an energy source that is renewed by natural processes including, but not limited to, wind, water, biomass, biogas, solar energy and geothermal energy.

There is appropriate alignment between *The Green Energy and Green Economy Act, 2009* and the draft PPS.

Pressure on the Natural System

Previous comment: Implementation or interpretation policies are required where other policies, such as those regarding intensification, conflict with policies to protect natural heritage. Further, existing policies are “feature based” and should be revised to a natural system based approach.

Conflict with policies to protect natural heritage and other policies in the PPS has not been resolved. A policy should be added to the Implementation and Interpretation section on this matter.

Our previous concern that the policies of the PPS are “feature based” has also not been addressed. We continue to encourage that the policies be revised to consider natural features as part of an overall natural system.

In addition, there are opportunities to strengthen some of the existing natural heritage policies that have been brought forward in the draft PPS. The use of words “should” and “where possible” weaken policy 2.1.2. It is recommended that the policy be revised as follows:

The diversity and connectivity of natural features in an area, and the long-term ecological function and biodiversity of natural heritage systems, shall ~~should~~ be maintained, restored or, ~~where possible,~~ improved, recognizing linkages between and among natural features and areas, surface water features and ground water features.

It is also noted and supported that a definition of ‘green infrastructure’ has been added and used in the following policy:

Before consideration is given to developing new infrastructure and public service facilities ... the use of green infrastructure should be encouraged, where feasible, to augment infrastructure, and for other associated ecological and hydrological benefits.
(1.6.2.c)

Additional Comments

20-Year Planning Time Horizon

As stated previously, the draft PPS proposes to expand policy 1.1.2 to permit planning for infrastructure and public service facilities beyond this 20-year time horizon. Infrastructure and public service facility planning (e.g. transportation planning) and land use planning are intertwined. The draft PPS recognizes this through policies such as the following:

- “Planning for infrastructure and public service facilities should be coordinated and integrated with land use planning so that they are financially viable over their life cycle and available to meet current and projected needs.” (1.6.1 second sentence)
- “New development proposed on adjacent lands to existing or planned corridors and transportation facilities should be compatible with, and supportive of, the long-term purposes of the corridor and should be designed to avoid or minimize negative impacts on and from the corridor and transportation facilities.” (1.6.7.3 second sentence)

However, with regard to planning for sufficient land, policy 1.1.2 establishes a 20-year time horizon. Further, a new policy is proposed that reads as follows:

- “Planning authorities may plan for the long-term protection of employment areas provided lands are not designated beyond the planning horizon identified in policy 1.1.2.” (1.3.2.4)

Greater clarity is needed regarding the time horizon for land use planning. For municipalities such as Mississauga, the potential to accommodate growth through redevelopment and intensification exceeds the 20-year time frame. Planning for strong, healthy communities that supports transit requires land use planning decisions that consider the long term. An example of where this affects transportation planning in employment areas is the City’s recent proposal to redesignate lands in the Gateway Corporate Centre to ‘Office’ to support the proposed Hurontario LRT. Representatives of the land owners in the area referred to the 20-year planning horizon and suggest that the City does not have the authority to protect lands around transit stations for high density employment uses as this would exceed the 20-year office growth forecasts.

It is not clear if the policies regarding the 20-year time horizon for land use planning are aimed at expansions of the urban boundary (i.e., adding new greenfield lands) or if it is intended to also limit long term land use planning within built-up areas. If the latter is the case, the policies in the PPS regarding intensification, creating complete

communities and supporting infrastructure and public service facility planning will be compromised. As such, the Province should clarify how policies specifying land use planning time horizons relates to planning for lands within built-up areas versus the addition of greenfield areas.

Climate Change

There is some recognition given to creating more sustainable development by modifying a number of existing policies and adding new policies to reference climate change. For example:

- 1.1.1. has been revised to include a policy “promoting development and land use patterns that maintain biodiversity and resilience to climate change.”
- 1.6.1 has been modified to read “Infrastructure and public service facilities shall be provided in a coordinated, efficient and cost-effective manner that considers impacts from climate change while accommodating projected needs.” (New text underlined)
- 3.1.3 has been added and states that “Planning authorities shall consider the potential impacts of climate change that may increase the risk associated with natural hazards”

Further, the section titled “Energy and Air Quality” has been changed to “Energy Conservation, Air Quality and Climate Change”.

It should be noted that a number of these policies use the word “shall” which indicates a directive policy.

While staff is supportive of these policy directions, additional Provincial clarification and guidance should be provided. How are “potential impacts of climate change” to be identified and quantified? What is the test for adequate consideration of potential impacts? Will the Province assist municipalities with the cost of studying climate change impacts and of implementing measures to ameliorate these impacts? This clarification may be provided in support documents such as provincial guidelines.

Housing

Some minor changes to the PPS regarding housing policies have been made that are supported. These include:

- adding a reference to affordable housing as a component of a healthy, liveable and safe community (1.1.1.b); and
- reference to the Ontario Housing Policy Statement (1.2.1.h) which provides policy and context needed to develop locally relevant plans to address assisted housing and homelessness; and

For consistency, in keeping with the Provincial direction regarding second units, the draft PPS should include a policy reference to the requirement for second units.

Public Health

The draft PPS has a number of policies regarding public health including a section titled “Protecting Public Health and Safety”. However, the policy focus is protection from natural or human-made hazards such as areas subject to flooding or contaminated sites. While these policies are appropriate and should be continued, the relationship between planning and public health has broadened to include an understanding that land use patterns, built form and transportation options have a profound impact on public health. The draft PPS should be updated to recognize this relationship.

Culture

The draft PPS should be revised to provide greater recognition of the importance of cultural heritage as an element of sustainability that is vital to building strong, healthy communities. There are numerous opportunities to incorporate the importance of culture throughout the PPS including:

- Part IV: Vision For Ontario’s Land Use Planning System;
- adding a reference to 1.1.1.b indicating that accommodating culture supports healthy, liveable and safe communities;

- recognizing that culture contributes to the long-term prosperity of communities (1.7);
- the definition of “Built Heritage Resources” should be updated and replaces with “Cultural Heritage Resources”;
- the definition of “conserved” should be strengthen (e.g., Parks Canada definition which speaks to “all actions and processes aimed at safeguarding the character-defining elements of an historic place to retain its heritage value and extend its physical life.”); and
- add definitions (e.g. for heritage impact assessment, conservation plan, heritage attributes).

PPS Review Cycle

The Province has asked if the 5-year review cycle should be extended. The PPS was last updated in 2005 and the 5-year review was initiated in 2010. Draft policies were circulated in 2012 and by the time final policies are released 8+ years will have lapsed since the last PPS update.

This is not an unreasonable review cycle given the complexity of issues addressed in the PPS and the growth that is occurring in the province. The review provides the Province and stakeholders the opportunity to revise policies that are causing concern and to address emerging issues. As such, the existing review cycle should be maintained.

STRATEGIC PLAN:

Because municipal decisions and the Official Plan must be consistent with the PPS, the PPS is an important tool to assist the implementation the land use components of the Strategic Plan. The policy themes of the PPS advance the strategic pillars for change, which are:

- Move: Developing a Transit Oriented City
- Belong: Ensuring Youth, Older Adults and New Immigrants Thrive
- Connect: Complete Our Neighbourhoods
- Prosper: Cultivating Creative and Innovative Businesses
- Green: Living Green

FINANCIAL IMPACT: Not Applicable

CONCLUSION: The proposed revisions to the PPS (2005) are relatively minor in nature and leave the general planning framework largely unchanged. There are a number of proposed revisions to the PPS that strengthen the overall planning framework and vision for planning in Ontario. The PPS could be further strengthened by revising or adding policies as outlined in this report. Of particular concern is clarification regarding the 20-year time horizon and how this relates to long term land use planning within the built boundary vs. urban boundary expansions to include additional greenfield lands.

ATTACHMENTS: *Provided under separate cover:*
“Provincial Policy Statement Review Under the Planning Act, Draft Policies (September 2012)

Appendix 1: Corporate Report titled “Review of the Provincial Policy Statement 2005” dated August 31, 2010 from the Commissioner of Planning and Building

Edward R. Sajecki
Commissioner of Planning and Building

Prepared By: Angela Dietrich, Manager, City Wide Policy Planning



Corporate Report

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PDC SEP 20 2010

DATE: August 31, 2010

TO: Chair and Members of Planning and Development Committee
Meeting Date: September 20, 2010

FROM: Edward R. Sajecki
Commissioner of Planning and Building

SUBJECT: **Review of the Provincial Policy Statement 2005**

RECOMMENDATION: That the report titled "Review of the Provincial Policy Statement 2005", dated August 31, 2010 from the Commissioner of Planning and Building, be received and forwarded, by the City Clerk, to the Ministry of Municipal Affairs and Housing.

BACKGROUND: The Ministry of Municipal Affairs and Housing, in conjunction with other land use planning ministries, is undertaking a five-year review of the Provincial Policy Statement, 2005 (PPS), as required under the *Planning Act*, and have requested input from municipalities on whether changes to the PPS are needed (see Appendix 1).

COMMENTS: **Introduction**

The PPS provides policy direction on matters of Provincial interest related to land use planning and development. As a key part of Ontario's policy-led planning system, the PPS sets the policy foundation for regulating the development and use of land.

The PPS provides for development while protecting resources of Provincial interest, public health and safety, and the quality of the natural environment. The PPS supports improved land use planning and management, which contributes to a more effective and efficient land use planning system.

The policies of the PPS are complemented by other Provincial plans, such as the Growth Plan, or by locally-generated policies regarding matters of municipal interest. Provincial plans and municipal official plans provide a framework for comprehensive, integrated and long-term planning that supports and integrates the principles of strong communities, a clean and healthy environment and economic growth, for the long term.

Legislative Authority

The PPS is issued under the authority of Section 3 of the *Planning Act* and came into effect on March 1, 2005. It applies to all applications, matters or proceedings commenced on or after March 1, 2005.

In respect of the exercise of any authority that affects a planning matter, Section 3 of the *Planning Act* requires that decisions affecting planning matters “shall be consistent with” policy statements issued under the Act.

Comments

Detailed comments on the PPS are attached as Appendix 2. The comments in Appendix 2 are in the order in which the policies appear in the PPS. Deletions are shown as strikeouts and additions are in ***bold italics and underline***. General comments on key policy areas are outlined below.

Vision (Part IV – Vision for Ontario’s Land Use Planning System)

The vision in the PPS speaks primarily to the physical and natural environment and, while these two elements are important, the new

PPS should provide clearer references to sustainability and sustainable development in the vision provide policy direction on climate change, and support for transit and active transportation as viable transportation choices. Further, the PPS, like the Growth Plan, should focus on “complete communities” where land use, urban design and active transportation are integrated to create walkable, vibrant and fully serviced communities.

“One Size Fits All”

The PPS uses a broad policy framework to guide municipalities in three distinct land use categories consisting of Settlement Areas, Rural Areas in Municipalities and Rural Areas in Territory Without Municipal Organization. While this “one size fits all” approach may be suitable to generalize development on a Provincial basis, it fails to recognize the issues and needs of municipalities in different growth phases, such as emerging areas, high growth urban areas and non-urban municipalities which undergo little growth. This would support and align with the intensification/redevelopment, and transportation policies in the Growth Plan and Regional Transportation Plan.

Consistency Between the PPS and Growth Plan

The review of the PPS should consider that official plans in the Greater Golden Horseshoe need to conform to the Growth Plan and be consistent with the PPS. In some areas, the policy direction between these two documents is not consistent or co-ordinated. For example, the PPS should be consistent with the Growth Plan with respect to “complete communities”, and when referring to “designated growth areas” and “designated greenfield areas” for areas where the built boundary has been defined. Another example is that the Growth Plan considers “major retail” as a non-employment use, while the PPS does not.

There are also inconsistencies in language. For example, the PPS uses the term “shall”, whereas the Growth Plan uses the term “will”. The Growth Plan refers to “forecasts”, whereas the PPS uses “projections”.

The term “public service facilities” is used in the PPS whereas the Growth Plan uses “community infrastructure”. The PPS should be reviewed to be consistent with the policies and language in the Growth Plan.

Intensification

The PPS places clear and repeated emphasis on intensification. While there is some acknowledgement allowed for accommodating existing building stock or areas, there is insufficient or inadequate attention given to respecting the character of established neighbourhoods and communities. This has resulted in an imbalance within the PPS, and has lead to many development applications which seek intensification for the sake of intensification and maximization of financial yield from development sites. The result is inordinate pressure placed on municipalities to balance the appropriate location for intensification projects against the valid and well recognized planning principle of respecting existing character. Local neighbourhoods with a defined ambience are as much a vital part of a healthy and dynamic municipality as providing for a varied form of housing needs on a macro level. The PPS should explicitly recognize that the established character is worthy of respect and should be a significant factor when considering development applications.

Conversion of Employment Lands

The PPS provides support for municipal decision-making with respect to the preservation of employment lands and the process of, and test for, conversion of lands within employment areas. Regrettably, through various Ontario Municipal Board decisions, the application of the PPS has become complicated. Now, the onus rests on local municipalities in their official plans to determine what constitutes an employment use within an employment area. This creates an opportunity for the spirit and intent of the PPS to be frustrated where an applicant, or the OMB, determines to interpret an official plan that large scale retail commercial uses, e.g. big box retail, is contemplated for an employment area, and concludes a proposal to change a land

use within such an area to permit large scale retail commercial use does not constitute a conversion. It would be of great assistance for municipalities if the PPS were to provide clarity and greater guidance on this issue by, among other matters, clearly stating that major retail uses are not considered an employment use, and by providing a definition for major retail uses.

Phasing

A key area missing in the PPS is provision for the adequate phasing of infrastructure and growth in a manner that supports responsible development. It is suggested that the PPS be revised to provide criteria to ensure local and regional municipalities have the appropriate level of infrastructure, including transit facilities, in place prior to development approvals. As an example, the draft Mississauga Official Plan contains the following:

4.1.8 New development will not exceed the capacity of existing and planned engineering services, transit services and community infrastructure. Development proposals may be refused if existing or planned servicing and/or infrastructure are inadequate to support the additional population and employment growth that would be generated or be phased to coordinate with the provision of services and infrastructure.

*4.1.9 The population and employment forecasts are premised on the adequacy of services and infrastructure to support growth in the appropriate locations. This includes the Mississauga Bus Rapid Transit corridor and **higher order transit** along Hurontario Street and Dundas Street. If satisfactory arrangements for the implementation of **higher order transit** currently being planned are not made, the population and employment forecasts may be reduced in accordance with the capacity of the transportation system.*

Transportation

Section 1.6 of the PPS should be updated to reflect the new elements in the transportation system as suggested in the Regional Transportation Plan. This includes the concept of a multi-modal

approach to transportation planning, mobility hubs, consideration of transit as a priority for investment, and active transportation as viable transportation choices.

The Ministry of Transportation is preparing Provincial Transportation Policy Statements to guide the development of municipal Transportation Master Plans. Consideration should be given to integrating the Provincial Transportation Policy Statements into the PPS, which will support the integration of transportation and land use as per section 1.6.5.5 of the current PPS.

Energy

The PPS, particularly Policies 1.7: Long-Term Economic Prosperity and 1.8: Energy and Air Quality, should be reviewed in light of Bill 150: *The Green Energy and Green Economy Act, 2009*.

Bill 150's essential focus is the expansion of the generation of electricity from renewable resources, and the strengthening of electricity system infrastructure to facilitate this type of expansion. As such, it is reasonable that municipalities would review their Official Plan and zoning by-laws to incorporate aspects of the Bill as those projects would affect the municipality.

An important aspect of Bill 150, however, is that the Bill gives authority to the Province over renewable energy projects and exempts these projects from zoning by-laws, the Official Plan and various other municipal by-laws. As there is centralized control, the Province remains the approval authority for Renewable Energy Projects. Further, with some exceptions, Renewable Energy Project's and generation facilities are exempt from PPS and provincial plans.

It may be helpful if the PPS could provide direction or clarify and refine these provisions to ensure consistency with Bill 150. It may also be useful to refine the definitions relating to energy in the PPS to include definitions that appear in Bill 150.

Pressure on the Natural System

The Growth Plan directs growth to lands within the built boundary, which puts pressure on the natural system through intensification and redevelopment. There is a need to balance the growth directed by the

Growth Plan with the policies in the PPS protecting Natural Heritage. Balancing the competing policies in the PPS is a challenge as the document is to be considered in its entirety; consequently, implementation or interpretation policies should be provided in cases where there is a conflict in policies.

The PPS contains policies to protect Provincially significant natural features such as wetlands, areas of natural and scientific interest, and coastal wetlands. As the natural system is under increasing pressure, these policies should support and provide protection for any natural heritage system identified by a local or regional municipality, even though its features may not be of Provincial significance.

Further, these policies are “feature based” in that they individually address each natural feature, rather than treating the natural features as part of an overall natural system. This encourages consideration of impacts on the natural features on a site by site basis, rather than considering impacts on the natural feature as part of a natural system.

STRATEGIC PLAN:

Because municipal decisions and the Official Plan must be consistent with the PPS, the PPS is an important tool to assist the implementation the land use components of the Strategic Plan. The policy themes of the PPS advance the strategic pillars for change, which are:

Move:	Developing a Transit Oriented City
Belong:	Ensuring Youth, Older Adults and New Immigrants Thrive
Connect:	Complete Our Neighbourhoods
Prosper:	Cultivating Creative and Innovative Businesses
Green:	Living Green

FINANCIAL IMPACT: Not Applicable

CONCLUSION:

The Province continues to provide guidance to regional and local municipalities in land use planning. The provision of an updated PPS, together with the Growth Plan and other provincial initiatives provides an important and necessary framework to guide planning in Ontario. A revised PPS will assist Mississauga with the implementation of the Strategic Plan, the new Official Plan and will also support other municipal initiatives such as green development standards, the Bus Rapid Transit (BRT) and Cycling Master Plan.

ATTACHMENTS:

APPENDIX 1: Letter from Ministry of Municipal Affairs and
Housing dated June 4, 2010 requesting comments on
the review of the Provincial Policy Statement
APPENDIX 2: Detailed Comments – Provincial Policy Statement
2005

Original Signed By:

Edward R. Sajecki
Commissioner of Planning and Building

Prepared By: Ron Miller, Planner, Policy Planning

**Ministry of Municipal Affairs
and Housing**
**Provincial Planning Policy
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June 4, 2010

Dear Clerk:

RE: Five Year Review of the Provincial Policy Statement, 2005

The Ministry of Municipal Affairs and Housing, in conjunction with other land use planning ministries, is undertaking a review of the Provincial Policy Statement, 2005 (PPS), as required under the *Planning Act*. The main goal of the review is to assess the need for revisions to the PPS.

The PPS is the integrated, consolidated statement of all ministries' policies concerning land use for Ontario and it provides policy direction on matters of provincial interest related to land use planning and development. Municipal councils, planning boards and any other decision makers including the Ontario Municipal Board must ensure their decisions that affect planning matters are consistent with the PPS.

The PPS recognizes the complex inter-relationships among economic, environmental and social factors in planning. It provides direction on key issues such as: the efficient use and management of land and resources; long-term protection of the natural environment and water resources; the conservation of cultural heritage and archaeological resources; and the protection of public health and safety. Your municipality's input and perspectives on whether changes to the PPS are needed will assist the government in determining if the policies are providing appropriate direction and protecting broader provincial interests.

A PPS Review pamphlet containing background information on the land use planning system in Ontario including what the PPS is and how it is used; why the review is necessary; questions asking not only about what policies are working well but also whether some changes are needed; and information on how to provide comments is available online at www.mah.gov.on.ca/Page7243.aspx. The PPS, 2005 can also be viewed online by visiting www.mah.gov.on.ca/Page1485.aspx.

Please provide your municipality's feedback on the questions contained in the pamphlet by August 31, 2010.

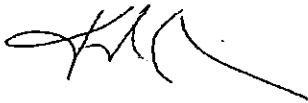
Further information about the PPS Review is available online at www.ontario.ca/PPS.

Information regarding the review of the PPS is also posted on the Environmental Bill of Rights Environmental Registry at www.ebr.gov.on.ca.

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If you have any questions, please contact Kyle MacIntyre, Manager (A), Provincial Planning Policy Branch at 416-585-6014.

Sincerely,

A handwritten signature in black ink, appearing to be 'Ken Petersen', with a long horizontal stroke extending to the right.

Ken Petersen
Director (A)
Provincial Planning Policy Branch

Detailed Comments - Provincial Policy Statement (PPS) 2005

Policy	Comment	No.	Recommendation
1.0 Building Strong Communities			
1.1 Managing and Directing Land Use To Achieve Efficient Development and Land Use Patterns			
1.1.3 Settlement Areas			
<p>1.1.3.2: Land use patterns within <i>settlement areas</i> shall be based on:</p> <p>(a) densities and a mix of land uses which:</p> <ol style="list-style-type: none"> efficiently use land and resources; are appropriate for, and efficiently use, the <i>infrastructure</i> and <i>public service facilities</i> which are planned or available, and avoid the need for their unjustified and/or uneconomical expansion; and minimize negative impacts to air quality and climate change, and promote energy efficiency in accordance with policy 1.8; 	<p>Land use patterns and densities should be tied to the promotion of transit and active transportation as alternatives to automobiles. An additional point should be added to this section to encourage use of these alternative forms of transportation.</p>	1.	<p>That 1.1.3.2 (a) of the PPS be revised by adding:</p> <p><u>“4. supporting transit use and active transportation as viable transportation choices.”</u></p>

Policy	Comment	No.	Recommendation
(b) a range of uses and opportunities for <i>intensification</i> and <i>redevelopment</i> in accordance with the criteria in policy 1.1.3.3.	Two additional criteria for land use patterns in this section should be provided to reference “complete communities” and respect for the natural system, including provision for low impact development.	2.	<p>That 1.1.3.2 (b) of the PPS be revised to read:</p> <p>(b) a range of uses and opportunities for <i>intensification</i> and <i>redevelopment</i>, <u>where appropriate</u>, in accordance with the criteria in policy 1.1.3.3.</p> <p>That 1.1.3.2 of the PPS be revised to include additional criteria that land use patterns in settlement areas provide for complete communities, and respect for the natural system, including provision for low impact development.</p>
1.1.3.3: Planning authorities shall identify and promote opportunities for <i>intensification</i> and <i>redevelopment</i> where this can be accommodated taking into account existing building stock or areas, including <i>brownfield sites</i> , and the availability of suitable existing or planned <i>infrastructure</i> and <i>public service facilities</i> required to accommodate projected needs.	These policies are interpreted by development proponents as permitting intensification at any cost, for the sake of intensification, whether or not is it appropriately located, permitted by official plans, or supported by necessary community infrastructure. The policies should be revised to tie intensification to neighbourhood character appropriate locations, and in accordance with municipal official plans.	3.	<p>That 1.1.3.3 of the PPS be revised to read:</p> <p>1.1.3.3 Planning authorities shall identify <u>appropriate locations</u> for and promote opportunities <u>in their official plans</u> for <i>intensification</i> and <i>redevelopment</i> where this can be accommodated taking into account <u>neighbourhood character</u>, existing building stock or areas, including <i>brownfield sites</i>, and the availability of suitable existing or planned <i>infrastructure</i> and <i>public service facilities</i> required to accommodate projected needs.</p>

Policy	Comment	No.	Recommendation
<i>Intensification and redevelopment</i> shall be directed in accordance with the policies of Section 2: Wise Use and Management of Resources and Section 3: Protecting Public Health and Safety.			<i>Intensification and redevelopment</i> shall be directed <u>by municipal official plans</u> in accordance with the policies of Section 2: Wise Use and Management of Resources and Section 3: Protecting Public Health and Safety.
1.3 Employment Areas			
1.3.2: Planning authorities may permit conversion of lands within <i>employment areas</i> to non-employment uses through a <i>comprehensive review</i> , only where it has been demonstrated that the land is not required for employment purposes over the long term and that there is a need for the conversion.	To be consistent with the Growth Plan, this policy should be revised to clarify that a major retail use is considered a non-employment use.	4.	That 1.3.2 of the PPS be revised by adding the following: <u>For the purposes of this Provincial Policy Statement, major retail uses are considered non-employment uses.</u>
1.4 Housing			
1.4.1: ...planning authorities shall: (b) maintain at all times where new development is to occur, land with servicing capacity sufficient to provide at least a 3 year supply of residential	The supply of zoned or registered lots is beyond municipal control as it is largely a function of the housing market which determines the build out of supply, the registration of draft plans of subdivision, and the submission of	5.	That the PPS be revised by deleting 1.4.1 (b)

Policy	Comment	No.	Recommendation
units available through lands suitably zoned to facilitate <i>residential intensification</i> and <i>redevelopment</i> , and land in draft approved and registered plans.	new draft plans.		
<p>1.4.3: Planning authorities shall provide for an appropriate range of housing types and densities to meet projected requirements of current and future residents of the <i>regional market area</i> by:</p> <p>(a) establishing and implementing minimum targets for the provision of housing which is <i>affordable to low and moderate income households</i>. However, where planning is conducted by an upper-tier municipality, the upper-tier municipality in consultation with the lower-tier municipalities may identify a higher target(s) which shall represent the minimum target(s) for these lower-tier municipalities;</p>	<p>The use of the word “targets” requires clarification. Is a target a measurable objective to achieve conformity with the Plan? What happens if a target is not achieved?</p> <p>The reference to low and moderate income households may be difficult to administer given the forthcoming proposed changes to census information.</p>	6.	That the use of “targets” 1.4.3 (a) of the PPS be clarified.

Policy	Comment	No.	Recommendation
(b) permitting and facilitating: <ol style="list-style-type: none"> all forms of housing required to meet the social, health and well-being requirements of current and future residents, including special needs requirements; and all forms of <i>residential intensification</i> and <i>redevelopment</i> in accordance with policy 1.1.3.3 	This policy should be revised to tie intensification to appropriate locations, in accordance with municipal official plans.	7.	That 1.4.3 (b) 2 of the PPS be revised to read: 2. all forms of <i>residential intensification</i> and <i>redevelopment</i> in accordance with <u>municipal official plans</u> and policy 1.1.3.3.
1.5 Public Spaces, Parks and Open Spaces			
1.5.1: Healthy, active communities should be promoted by:	The adjective “sustainable” should be added so that communities are healthy, active and sustainable.	8.	That 1.5.1 of the PPS of the PPS be revised to read: “Healthy, active <u>and sustainable</u> communities should be promoted by:
1.6 Infrastructure and Public Service Facilities			
1.6.4.1 (b): Planning for <i>sewage and water services</i> shall: ensure that these systems are provided in a manner that: <ol style="list-style-type: none"> can be sustained by the water resources upon which such services rely; 	This section should be revised to refer to new municipal sewage and water services, and to include references to water conservation and efficiency plans, and financial plans which achieve full cost recovery.	9.	<u>That 1.6.4.1.(b) of the PPS be deleted and replaced with:</u> <u>“ensure that new municipal sewage services and municipal water services are supported by:</u> <u>1. water conservation and efficiency plans which are regularly updated;</u>

Policy	Comment	No.	Recommendation
<p>2. is financially viable and complies with all regulatory requirements; and</p> <p>3. protects human health and the natural environment.</p> <p>1.6.4.1 (c): Planning for <i>sewage and water services</i> shall: promote water conservation and water use efficiency;</p>	<p>This policy is covered in 1.6.4.1 (b), as revised above, and should be deleted.</p>	10.	<p><u>2. financial plans which achieve full cost recovery;</u></p> <p><u>3. compliance with all regulatory requirements”.</u></p> <p>That 1.6.4.1 (c) of the PPS be deleted.</p>
<p>1.6.7.2: <i>Airports</i> shall be protected from incompatible land uses and development by:</p> <p>(a) prohibiting new residential <i>development</i> and other sensitive land uses in areas near <i>airports</i> above 30 NEF/NEP, as set out on maps (as revised from time to time) that have been reviewed by Transport Canada;</p> <p>(b) considering redevelopment of existing residential uses and other sensitive land uses or infilling of residential and other sensitive land uses in areas above 30 NEF/NEP only if it has been</p>	<p>The official plans of regional and local municipalities in the vicinity of Pearson International Airport incorporate an Airport Operating Area (AOA) rather than the 30NEF/NEP contour. The AOA, which was developed in consultation with the Greater Toronto Airports Authority, and approved by the OMB, follows identifiable physical features as close as possible to the 30NEF/NEP contour, and, as such, is easier to administer as a land use planning tool. This policy should provide for it.</p> <p>The reference to “no negative</p>	<p>11.</p> <p>12.</p>	<p>That 1.6.7.2 (a) of the PPS be revised to read:</p> <p>(a) prohibiting new residential <i>development</i> and other sensitive land uses in areas near <i>airports</i> above 30 NEF/NEP, <u>or its equivalent</u>, as set out on maps (as revised from time to time) that have been reviewed by Transport Canada;</p> <p>That 1.6.7.2 (b) of the PPS be revised to read:</p> <p>(b) considering redevelopment of existing residential uses and other sensitive land uses or infilling of residential and other sensitive land uses in areas above 30 NEF/NEP only if it has been demonstrated that there will be no negative <u>cumulative</u> impacts on the long-</p>

Policy	Comment	No.	Recommendation
demonstrated that there will be no negative impacts on the long-term function of the <i>airport</i> ; and	<i>impacts on the long-term function of the airport</i> ” is too broad and difficult to determine. It should be revised instead to refer to “no negative cumulative impacts”.		term function of the <i>airport</i> ; and
1.7 Long-Term Economic Prosperity			
1.7.1: Long-term economic prosperity should be supported by: (e) planning so that major facilities (such as airports, transportation/transit/rail infrastructure and corridors, intermodal facilities, sewage treatment facilities, waste management systems, oil and gas pipelines, industries and resource extraction activities) and <i>sensitive land uses</i> are appropriately designed, buffered and/or separated from each other to prevent <i>adverse effects</i> from odour, noise and other contaminants, and minimize risk to public health and safety;	This is a difficult policy to implement at a local level when a potential conflict arises. The D-6 Guidelines of the Ministry of Environment are difficult to work with, leaving uncertainty with respect to odour and dust. Dust and odour studies are difficult to scope with respect to their requirements for development review.	13.	That 1.7.1 (e) of the PPS be clarified with respect to consideration of the adverse effect from odour and other contaminants.

Policy	Comment	No.	Recommendation
1.8 Energy and Air Quality			
1.8.3: <i>Alternative energy systems and renewable energy systems shall be permitted in settlement areas, rural areas and prime agricultural areas in accordance with provincial and federal requirements.</i>	This section may no longer be relevant as it may be superseded by the <i>Green Energy Act</i> .	14.	That 1.8.3 of the PPS be reviewed in light of the <i>Green Energy Act</i> .
2.0 Wise Use and Management of Resources			
2.1 Natural Heritage			
2.1.2: The diversity and connectivity of natural features in an area, and the long-term <i>ecological function</i> and biodiversity of <i>natural heritage systems</i> , should be maintained, restored or, where possible, improved, recognizing linkages between and among <i>natural heritage features and areas, surface water features and ground water features</i> .	The use of the words “should” and “where possible” weakens the policy.	15.	That 2.1.2 be revised to read: The diversity and connectivity of natural features in an area, and the long-term <i>ecological function</i> and biodiversity of <i>natural heritage systems</i> , <i>shall</i> should be maintained, restored or, where possible , improved, recognizing linkages between and among <i>natural heritage features and areas, surface water features and ground water features</i> .
2.1.4: Prohibits development and site alteration in identified significant natural features unless it has been demonstrated there	Natural areas in southern Ontario are degraded and in need of improvement. Consequently, these policies should require that	16.	That 2.1.4 and 2.1.6 of the PPS be revised by deleting the words “no negative impacts” and replacing them with “a net gain”.

Policy	Comment	No.	Recommendation
<p>will be no negative impacts on the natural features or their ecological function.</p> <p>2.1.6: <i>Development and site alteration</i> shall not be permitted on <i>adjacent lands</i> to the <i>natural heritage features and areas</i> identified in policies 2.1.3, 2.1.4 and 2.1.5 unless the <i>ecological function</i> of the <i>adjacent lands</i> has been evaluated and it has been demonstrated that there will be no <i>negative impacts</i> on the natural features or on their <i>ecological functions</i>.</p>	<p>development and site alteration will only be permitted where there is a net gain to the natural feature so as to benefit or enhance the environment, rather than maintaining the status quo.</p>		
2.6 Culture Heritage and Archaeology			
<p>2.6.1: Significant <i>built heritage resources</i> and <i>significant cultural heritage landscapes</i> shall be conserved.</p>	<p>The <i>Ontario Heritage Act</i> should be strengthened to give municipalities tools to conserve <i>significant built heritage resources</i> and <i>significant cultural heritage landscapes</i>.</p>	17.	<p>That the <i>Ontario Heritage Act</i> be strengthened to give municipalities tools to conserve <i>significant built heritage resources</i> and <i>significant cultural heritage landscapes</i>.</p>

Policy	Comment	No.	Recommendation
6. Definitions			
“should”	In some policies the PPS uses the term “should” whereas “shall” is used in many other policies. Given the different use of these words, a definition of “should” is required.	18.	That Section 6, Definitions of the PPS be revised to provide a definition of “should”.
“major retail”	A clear definition of “major retail” should be provided to determine what is considered an employment use.	19.	That Section 6, Definitions of the PPS be revised to provide a definition, preferably with respect to building size, of “major retail”.
“employment area”	The definition of “employment area” should be clarified so as to not include a single employment use on a lot, which may have potential for infill of additional employment uses on the same lot.	20.	That the definition of “employment area” in Section 6, Definitions of the PPS be revised to clarify it does not include a single employment use on a lot.
“intensification”	The policies of the PPS refers to “intensification and redevelopment”, whereas the definition of intensification includes redevelopment. The policies of the PPS should be revised to eliminate this redundancy, or the definition of intensification be revised to delete the term redevelopment.	21.	That the policies of the PPS be revised to replace the term “intensification and redevelopment” with “intensification” or the definition of intensification be revised to delete the term “redevelopment”.

Policy	Comment	No.	Recommendation
“complete community”	A new focus on “complete communities” in the PPS will be assisted by providing a definition for the same.	22.	That Section 6, Definitions of the PPS be revised to provide a definition for “complete community”.
“active and passive recreation “	The terms “active and passive recreation” should be used instead of “recreation” and definitions for the same be provided.	23.	That the PPS be revised by replacing the word “recreation” with “active and passive recreation” and that Section 6, Definitions of the PPS be revised to provide definitions for “active and passive recreation”.

PROVINCIAL POLICY STATEMENT REVIEW UNDER THE PLANNING ACT

Draft Policies

September 2012

For additional copies of this document in either French or English, please contact:

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How to Participate in the Provincial Policy Statement Review

We want your views on the draft policies of the **Provincial Policy Statement (PPS)**, and on the legislated review cycle for the PPS.

The Province is holding regional workshops in communities across Ontario. Please visit our website at ontario.ca/PPS for information on dates and locations, or call 1-877-711-8208, if you have any questions.

The following sections provide important background information. Specific consultation questions are included in the final section of this document. You can remove the consultation questions section and mail or fax your comments to the Ministry of Municipal Affairs and Housing.

To submit your comments electronically, complete an online questionnaire available at ontario.ca/PPS.

You may send written comments to:

Provincial Policy Statement Review
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E-mail: PPSreview@ontario.ca

Website: ontario.ca/PPS

Please note: All comments and submissions received will become part of the public record.

Comments must be received no later than November 23, 2012.

Thank you for helping to shape planning in Ontario.

Provincial Policy Statement

The Provincial Policy Statement (PPS), issued under the *Planning Act*, is the statement of the Province's policies concerning land use planning. The PPS provides policy direction for the entire province on matters of provincial interest in land use planning and development and recognizes the diversity of Ontario. Provincial plans apply to certain areas of the province and provide specific direction that generally takes precedence over the PPS.

Implementation of the PPS is set out through the *Planning Act*, which requires that decisions on land use planning matters made by municipalities, the Province, the Ontario Municipal Board and other decision-makers "shall be consistent with" the PPS. Municipalities are the prime implementers of the PPS through policies in their municipal official plans and through decisions on other planning matters.

The current PPS came into effect on March 1, 2005. Subsection 3(10) of the *Planning Act* states that the PPS must be reviewed every five years from the date that the PPS came into effect, to determine whether revisions are needed.

The five-year review of the PPS commenced in March 1, 2010 and has included extensive consultation across Ontario with members of the public, municipalities, Aboriginal communities and organizations, and stakeholders. The input, ideas and suggestions from the consultation have helped shape proposed revisions to the PPS and prompted consideration of whether to extend the legislated PPS five-year review cycle.

The PPS review provides an opportunity to examine the Province's land use policy direction on key interests that affect our overall well-being. These include: creating strong, livable and healthy communities; supporting a vibrant and strong economy; and protecting the environment and resources, such as water, green space, agricultural lands and natural and cultural heritage.

Highlights of Proposed New Policy Directions

The draft policies are intended to ensure that provincial land use planning interests are protected.

The draft policies build upon the existing policy framework of the Provincial Policy Statement, 2005 and are intended to provide stronger, clearer direction to support the following goals:

Building strong, healthy communities by:

- Promoting greater coordination between municipalities and other levels of government, agencies and boards
- Strengthening linkages between land use planning and healthy, active communities
- Encouraging coordination and co-location of public facilities and coordination between municipalities and other levels of government
- Supporting active transportation and transit, and providing connectivity within and among transportation modes
- Recognizing the range and diversity of settlement areas across Ontario
- Recognizing that all areas experience land use change but not necessarily growth
- Clarifying that the requirements to support small expansions of settlements may be less than those for large expansions
- Allowing limited use of septic tanks and wells for minor infill development and rounding out of unserviced settlement areas
- Recognizing Aboriginal interests
- Encouraging planning authorities to coordinate planning with Aboriginal communities, where appropriate
- Acknowledging that the PPS is to be implemented in a manner consistent with Aboriginal and treaty rights in the Constitution Act, 1982
- Encouraging coordination of emergency management with other planning considerations
- Recognizing the importance of parks and recreation, green spaces, trails and trail linkages
- Requiring the consideration of potential impacts of climate change adaptation and mitigation
- Encouraging green infrastructure and strengthening stormwater management requirements
- Directing development away from areas of high to extreme risk of wildland fire unless the risk is mitigated

Supporting a strong economy by:

- Promoting investment-ready communities and opportunities for economic development
- Recognizing the importance of communication infrastructure
- Strengthening protection for major industries from incompatible uses
- Planning for and protecting corridors for goods movement and future employment along those corridors
- Protecting provincially planned corridors and promoting land use compatibility for lands adjacent to the planned and existing corridors
- Clarifying that planning for infrastructure can go beyond the 20 year time horizon
- Supporting long-term planning for employment areas
- Supporting the adaptive re-use of infrastructure
- Requiring consideration of the life-cycle cost of infrastructure
- Permitting additional uses on farms and providing flexibility for agricultural-related uses
- Requiring agricultural areas to be designated in municipal official plans and impacts of non-farm development surrounding agricultural operations to be mitigated

Protecting the environment and resources by:

- Recognizing the importance of biodiversity
- Requiring identification of shoreline areas
- Requiring the identification of natural heritage systems in southern Ontario
- Recognizing the importance of the Great Lakes and expanding protection for Great Lakes coastal wetlands
- Refining the area of protection for significant woodlands and valleylands in southern Ontario
- Strengthening requirements for the rehabilitation of specialty crop areas that are subject to aggregate extraction
- Clarifying provisions for aggregate extraction within and adjacent to certain natural heritage features
- Encouraging comprehensive rehabilitation planning after aggregate extraction
- Supporting the conservation of aggregate resources, including recycling and reuse

- Promoting the conservation of cultural heritage and archaeological resources
- Requiring mineral deposits, petroleum resources and aggregate resources to be identified in municipal official plans

The draft policies generally focus on outcomes, rather than the process. This protects provincial interests while considering unique local circumstances and providing an opportunity for approaches to be developed locally to achieve those outcomes.

Questions for Your Consideration

The Province wants your views on the draft Provincial Policy Statement policies.

As you read through the attached draft policies, we would appreciate hearing your views on the following questions:

- 1. Do the draft policies provide sufficient direction to effectively protect provincial interests in land use planning? (See page 4.)**
- 2. Are there additional land use planning matters that require provincial policy direction and which are not included?**
- 3. Do you foresee any implementation challenges with the draft policies?**
- 4. Is additional support material needed to help implement the Provincial Policy Statement?**

The Province also wants your views on the current 5-year review period for the Provincial Policy Statement, and whether you believe section 3 of the *Planning Act* should be amended to extend the period between reviews of the PPS.

- 5. Do you think that the legislated Provincial Policy Statement review cycle should be extended from the current 5-year period?**

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Part I: PREAMBLE

The Provincial Policy Statement provides policy direction on matters of provincial interest related to land use planning and development. As a key part of Ontario's policy-led planning system, the Provincial Policy Statement sets the policy foundation for regulating the development and use of land. It also supports the provincial goal to enhance the quality of life for all Ontarians.

The Provincial Policy Statement provides for appropriate development while protecting resources of provincial interest, public health and safety, and the quality of the natural environment. The Provincial Policy Statement supports improved land use planning and management, which contributes to a more effective and efficient land use planning system.

The policies of the Provincial Policy Statement may be complemented by provincial plans or by locally-generated policies regarding matters of municipal interest. Provincial plans and municipal official plans provide a framework for comprehensive, integrated, place-based and long-term planning that supports and integrates the principles of strong communities, a clean and healthy environment and economic growth, for the long term.

Land use planning is only one of the tools for implementing provincial interests. A wide range of legislation, regulations, policies and programs may also affect planning matters, and assist in implementing these interests.

Part II: LEGISLATIVE AUTHORITY

The Provincial Policy Statement is issued under the authority of section 3 of the *Planning Act* and came into effect on <DATE>.

In respect of the exercise of any authority that affects a planning matter, section 3 of the *Planning Act* requires that decisions affecting planning matters "shall be consistent with" policy statements issued under the Act.

Part III: HOW TO READ THE PROVINCIAL POLICY STATEMENT

The provincial policy-led planning system recognizes and addresses the complex inter-relationships among environmental, economic and social factors in land use planning. The Provincial Policy Statement supports a comprehensive, integrated, place-based and long-term approach to planning, and recognizes linkages among policy areas.

Read the Entire Provincial Policy Statement

The Provincial Policy Statement is more than a set of individual policies. It is intended to be read in its entirety and the relevant policies are to be applied to each situation. When more than one policy is relevant, a decision-maker should consider all of the relevant policies to understand how they work together. The language of each policy, including the Implementation and Interpretation policies, will assist decision-makers in understanding how the policies are to be implemented.

There is no implied priority in the order in which the policies appear.

Consider Specific Policy Language

When applying the Provincial Policy Statement it is important to consider the specific language of the policies. Each policy provides direction on how it is to be implemented, how it is situated within the broader Provincial Policy Statement, and how it relates to other policies.

Some policies set out positive directives, such as “settlement areas shall be the focus of growth and development”. Other policies set out limitations and prohibitions, such as “development and site alteration shall not be permitted”. Other policies use enabling or supportive language, such as “should,” “promote” and “encourage”.

The choice of language is intended to distinguish between the types of policies and the nature of implementation. There is some discretion when applying a policy with enabling or supportive language in contrast to a policy with a directive, limitation or prohibition.

Geographic Scale of Policies

The Provincial Policy Statement recognizes the diversity of Ontario and that local context is important. Policies are outcome oriented, and some policies provide flexibility in their implementation provided that provincial interests are upheld.

While the Provincial Policy Statement is intended to be read as a whole, not all policies will be applicable to every site, feature or area. The Provincial Policy Statement applies at a range of geographic scales.

Some of the policies refer to specific areas or features and can only be applied where these features or areas exist. Other policies refer to planning objectives that need to be considered in the context of the municipality or planning area as a whole, and are not necessarily applicable to a specific site or development proposal.

Policies Represent Minimum Standards

The policies of the Provincial Policy Statement represent minimum standards.

Within the framework of the provincial policy-led planning system, planning authorities and decision-makers may build upon these minimum standards to address matters of importance to a specific community, unless doing so would conflict with any policy of the Provincial Policy Statement.

Defined Terms and Meanings

Except for references to legislation which are italicized, other italicized terms in the Provincial Policy Statement are defined in the Definitions section. For other terms, the normal meaning of the word applies. Terms may be italicized only in specific policies; for these terms, the defined meaning applies where they are italicized and the normal meaning applies where they are not italicized. Defined terms in the Definitions section are intended to capture both singular and plural forms of these terms in the policies.

Part IV: VISION FOR ONTARIO'S LAND USE PLANNING SYSTEM

The long-term prosperity and social well-being of Ontarians depend on maintaining strong, sustainable and resilient communities, a clean and healthy environment and a strong economy.

Ontario is a vast province with diverse urban, rural and northern communities which may face different challenges related to diversity in population levels, economic activity, pace of growth and physical and natural conditions. Some areas face challenges related to maintaining population and diversifying their economy, while other areas face challenges related to accommodating and managing the development and population growth which is occurring, while protecting important resources and the quality of the natural environment. The Provincial Policy Statement reflects this diversity, which includes the histories and cultures of Aboriginal peoples, and is based on good planning principles that apply in communities across Ontario. The Province recognizes the importance of consulting with Aboriginal communities, as appropriate, on planning matters that may affect their rights and interests.

The Provincial Policy Statement focuses growth and development within settlement areas and away from significant or sensitive resources and areas which may pose a risk to public health and safety. It recognizes that the wise management of land use change may involve directing, promoting or sustaining development. Land use must be carefully managed to accommodate appropriate development to meet the full range of current and future needs, while achieving efficient development patterns.

Efficient development patterns optimize the use of land, resources and public investment in infrastructure and public service facilities. These land use patterns promote a mix of housing, including affordable housing, employment, recreation, parks and open spaces, and transportation choices that increase the use of active transportation and transit before other modes of travel. They also support the financial well-being of the Province and municipalities over the long term, and minimize the undesirable effects of development, including impacts on air, water and other resources. Strong, liveable and healthy communities promote and enhance human health and social well-being, are economically and environmentally sound, and are resilient to climate change.

The Province's natural heritage resources, water resources, including the Great Lakes, agricultural resources and the food provided by these areas, mineral resources, and cultural heritage and archaeological resources provide important environmental, economic and social benefits. The wise use and management of these resources over the long term is a key provincial interest. The Province must ensure that its resources are managed in a sustainable way to maintain biodiversity, protect essential ecological processes and public health and safety, minimize environmental and social impacts, and meet its long-term needs.

It is equally important to protect the overall health and safety of the population. The Provincial Policy Statement directs development away from areas of natural and human-made hazards, where these hazards cannot be mitigated. This preventative approach supports provincial and municipal financial well-being over the long term, protects public health and safety, and minimizes cost, risk and social disruption.

Taking action to conserve land and resources avoids the need for costly remedial measures to correct problems and supports economic and environmental principles.

Strong communities, a clean and healthy environment and a strong economy are inextricably linked. Long-term prosperity, human and environmental health and social well-being should take precedence over short-term considerations.

The fundamental principles set out in the Provincial Policy Statement apply throughout Ontario. To support our collective well-being, now and in the future, all land use must be well managed.

Part V: POLICIES

1.0 BUILDING STRONG HEALTHY COMMUNITIES

Ontario is a vast province with urban, rural, and northern communities with diversity in population levels, economic activities, pace of growth and physical and natural conditions. Ontario's long-term prosperity, environmental health and social well-being depend on wisely managing change and promoting efficient land use and development patterns. Efficient land use and development patterns support sustainability by promoting strong, liveable, healthy and resilient communities, protecting the environment and public health and safety, and facilitating economic growth.

Accordingly:

1.1 MANAGING AND DIRECTING LAND USE TO ACHIEVE EFFICIENT AND RESILIENT DEVELOPMENT AND LAND USE PATTERNS

1.1.1 Healthy, liveable and safe communities are sustained by:

- a) promoting efficient development and land use patterns which sustain the financial well-being of the Province and municipalities over the long term;
- b) accommodating an appropriate range and mix of residential (including affordable housing), employment (including industrial, commercial and institutional uses), recreation, park and open space uses to meet long-term needs;
- c) avoiding development and land use patterns which may cause environmental or public health and safety concerns;
- d) avoiding development and land use patterns that would prevent the efficient expansion of *settlement areas* in those areas which are adjacent or close to *settlement areas*;
- e) promoting cost-effective development patterns and standards to minimize land consumption and servicing costs;
- f) improving accessibility for persons with disabilities by identifying, preventing and removing land use barriers which restrict their full participation in society;
- g) ensuring that necessary *infrastructure* and *public service facilities* are or will be available to meet current and projected needs; and
- h) promoting development and land use patterns that maintain biodiversity and resilience to climate change.

1.1.2 Sufficient land shall be made available through *intensification* and *redevelopment* and, if necessary, *designated growth areas*, to accommodate an appropriate range and mix of employment opportunities, housing and other land uses to meet projected needs for a time horizon of up to 20 years. However, where an alternate time period has been established for specific areas of the Province as a result of a provincial planning exercise or a *provincial plan*, that time frame may be used for municipalities within the area.

Nothing in policy 1.1.2 limits the planning for *infrastructure* and *public service facilities* beyond a 20-year time horizon.

1.1.3 Settlement Areas

Settlement areas are urban areas and rural settlement areas, and include cities, towns, villages and hamlets. Ontario's settlement areas vary significantly in terms of size, density, population levels, economic activity, diversity and intensity of land uses, and types of infrastructure available.

The vitality of settlement areas is critical to the long-term economic prosperity of our communities. Development pressures and land use change will vary across Ontario. It is in the interest of all communities to use land and resources wisely, to promote efficient development patterns, protect resources, promote green spaces, ensure effective use of infrastructure and public service facilities and minimize unnecessary public expenditures.

- 1.1.3.1 *Settlement areas* shall be the focus of growth or development, and their vitality and regeneration shall be promoted.
- 1.1.3.2 Land use patterns within *settlement areas* shall be based on:
- a) densities and a mix of land uses which:
 - 1. efficiently use land and resources;
 - 2. are appropriate for, and efficiently use, the *infrastructure* and *public service facilities* which are planned or available, and avoid the need for their unjustified and/or uneconomical expansion;
 - 3. minimize negative impacts to air quality and climate change, and promote energy efficiency;
 - 4. support *active transportation*;
 - 5. are *transit-supportive*, where transit is planned, exists or may be developed; and
 - 6. support the efficient movement of goods; and
 - b) a range of uses and opportunities for *intensification* and *redevelopment* in accordance with the criteria in policy 1.1.3.3, where this can be accommodated.
- 1.1.3.3 Planning authorities shall identify and promote opportunities for *intensification* and *redevelopment* where this can be accommodated taking into account existing building stock or areas, including *brownfield sites*, and the availability of suitable existing or planned *infrastructure* and *public service facilities* required to accommodate projected needs.
- Intensification* and *redevelopment* shall be directed in accordance with the policies of Section 2: Wise Use and Management of Resources and Section 3: Protecting Public Health and Safety.
- 1.1.3.4 Appropriate development standards should be promoted which facilitate *intensification*, *redevelopment* and compact form, while avoiding or mitigating risks to public health and safety.
- 1.1.3.5 Planning authorities shall establish and implement minimum targets for *intensification* and *redevelopment* within built-up areas. However, where provincial targets are established through *provincial plans*, the provincial target shall represent the minimum target for affected areas.
- 1.1.3.6 New development taking place in *designated growth areas* should occur adjacent to the existing built-up area and shall have a compact form, mix of uses and densities that allow for the efficient use of land, *infrastructure* and *public service facilities*.

- 1.1.3.7 Planning authorities shall establish and implement phasing policies to ensure:
- a) that specified targets for *intensification* and *redevelopment* are achieved prior to, or concurrent with, new development within *designated growth areas*; and
 - b) the orderly progression of development within *designated growth areas* and the timely provision of the *infrastructure* and *public service facilities* required to meet current and projected needs.
- 1.1.3.8 A planning authority may identify a *settlement area* or allow the expansion of a *settlement area* boundary only at the time of a *comprehensive review* and only where it has been demonstrated that:
- a) sufficient opportunities for growth are not available through *intensification*, *redevelopment* and *designated growth areas* to accommodate the projected needs over the identified planning horizon;
 - b) the *infrastructure* and *public service facilities* which are planned or available are suitable for the development over the long term, are financially viable over their life cycle, and protect public health and safety and the natural environment;
 - c) in *prime agricultural areas*:
 1. the lands do not comprise *specialty crop areas*;
 2. alternative locations have been evaluated, and
 - i. there are no reasonable alternatives which avoid *prime agricultural areas*; and
 - ii. there are no reasonable alternatives on lower priority agricultural lands in *prime agricultural areas*;
 - d) the new or expanding *settlement area* is in compliance with the *minimum distance separation formulae*; and
 - e) impacts from new or expanding *settlement areas* on agricultural operations which are adjacent or close to the *settlement area* are mitigated to the extent feasible.

In determining the most appropriate direction for expansions to the boundaries of *settlement areas* or the identification of a *settlement area* by a planning authority, a planning authority shall apply the policies of Section 2: Wise Use and Management of Resources and Section 3: Protecting Public Health and Safety.

1.1.4 Rural Areas in Municipalities

Rural areas are important to the economic success of the Province and our quality of life. Rural areas are those areas which are located outside of settlement areas and prime agricultural areas. Ontario's rural areas have diverse population levels, natural resources, geographies and physical characteristics, and economies.

Rural areas and settlement areas are interdependent in terms of markets, resources and amenities. It is important to protect and build on rural assets and amenities to support a sustainable economy.

- 1.1.4.1 In *rural areas* located in municipalities, permitted uses and activities shall relate to the management or use of resources, resource-based recreational activities, limited residential development and other rural land uses.
- 1.1.4.2 Development shall be appropriate to the *infrastructure* which is planned or available, and avoid the need for the unjustified and/or uneconomical expansion of this *infrastructure*.
- 1.1.4.3 New land uses, including the creation of lots, and new or expanding livestock facilities, shall comply with the *minimum distance separation formulae*.

- 1.1.4.4 Development that is compatible with the rural landscape and can be sustained by rural service levels should be promoted.
- 1.1.4.5 *Agricultural uses, agriculture-related uses, on-farm diversified uses and normal farm practices* should be protected and promoted in accordance with provincial standards.
- 1.1.4.6 Locally-important agricultural and resource areas should be designated and protected by directing non-related development to areas where it will not constrain these uses.
- 1.1.4.7 Opportunities should be retained to locate new or expanding land uses that require separation from other uses.
- 1.1.4.8 Recreational, tourism and other economic opportunities should be promoted.

1.1.5 Territory Without Municipal Organization

- 1.1.5.1 In *rural areas* located in territory without municipal organization, the focus of development activity shall be activities and land uses related to the sustainable management or use of resources and resource-based recreational activities.
- 1.1.5.2 The establishment of new permanent townsites shall not be permitted.
- 1.1.5.3 In areas adjacent to and surrounding municipalities, only development that is related to the sustainable management or use of resources and resource-based recreational activity shall be permitted unless:
 - a) the area forms part of a planning area;
 - b) the necessary *infrastructure* and *public service facilities* are planned or available to support the development and are financially viable over their life cycle; and
 - c) it has been determined, as part of a *comprehensive review*, that the impacts of development will not place an undue strain on the *public service facilities* and *infrastructure* provided by adjacent municipalities, regions and/or the Province.

1.2 COORDINATION

- 1.2.1 A coordinated, integrated and comprehensive approach should be used when dealing with planning matters within municipalities, across lower, single and/or upper-tier municipal boundaries, and with other levels of government, agencies and boards including:
 - a) managing and/or promoting growth and development;
 - b) economic development strategies;
 - c) managing natural heritage, water, agricultural, mineral, and cultural heritage and archaeological resources;
 - d) *infrastructure, multi-modal transportation systems, public service facilities* and *waste management systems*;
 - e) ecosystem, shoreline, watershed, and Great Lakes related issues;
 - f) natural and human-made hazards;
 - g) population, housing and employment projections, based on *regional market areas*; and

- h) addressing housing needs in accordance with provincial policy statements such as the Ontario Housing Policy Statement.

1.2.2 Planning authorities are encouraged to coordinate planning matters with Aboriginal communities, where appropriate.

1.2.3 Planning authorities should coordinate emergency management and other economic, environmental and social planning considerations to support efficient and resilient communities.

1.2.4 Where planning is conducted by an upper-tier municipality, the upper-tier municipality in consultation with lower-tier municipalities shall:

- a) identify, coordinate and allocate population, housing and employment projections for lower-tier municipalities. Allocations and projections by upper-tier municipalities shall be based on and reflect *provincial plans* where these exist;
- b) identify areas where growth or development will be directed, including the identification of nodes and the corridors linking these nodes;
- c) identify targets for *intensification* and *redevelopment* within all or any of the lower-tier municipalities, including minimum targets that should be met before expansion of the boundaries of *settlement areas* is permitted in accordance with policy 1.1.3.8;
- d) where transit corridors exist or are to be developed, identify density targets for areas adjacent or in proximity to these corridors, including minimum targets that should be met before expansion of the boundaries of *settlement areas* is permitted in accordance with policy 1.1.3.8; and
- e) identify and provide policy direction for the lower-tier municipalities on matters that cross municipal boundaries.

1.2.5 Where there is no upper-tier municipality, planning authorities shall ensure that policy 1.2.4 is addressed as part of the planning process, and should coordinate these matters with adjacent planning authorities.

1.2.6 Land Use Compatibility

1.2.6.1 *Major facilities* and *sensitive land uses* should be planned to ensure they are appropriately designed, buffered and/or separated from each other to prevent *adverse effects* from odour, noise and other contaminants, minimize risk to public health and safety, and to ensure the long-term viability of *major facilities*.

1.3 EMPLOYMENT

1.3.1 Planning authorities shall promote economic development and competitiveness by:

- a) providing for an appropriate mix and range of employment (including industrial, commercial and institutional) uses to meet long-term needs;
- b) providing opportunities for a diversified economic base, including maintaining a range and choice of suitable sites for employment uses which support a wide range of economic activities and ancillary uses, and take into account the needs of existing and future businesses;

- c) encouraging compact, mixed-use development that incorporates compatible employment uses to support liveable and resilient communities; and
- d) ensuring the necessary *infrastructure* is provided to support current and projected needs.

1.3.2 Employment Areas

- 1.3.2.1 Planning authorities shall plan for, protect and preserve *employment areas* for current and future uses and ensure that the necessary *infrastructure* is provided to support current and projected needs.
- 1.3.2.2 Planning authorities may permit conversion of lands within *employment areas* to non-employment uses through a *comprehensive review*, only where it has been demonstrated that the land is not required for employment purposes over the long term and that there is a need for the conversion.
- 1.3.2.3 Planning authorities shall protect *employment areas* in proximity to *major goods movement facilities and corridors* for employment uses that require those locations.
- 1.3.2.4 Planning authorities may plan for the long-term protection of employment areas provided lands are not designated beyond the planning horizon identified in policy 1.1.2.

1.4 HOUSING

- 1.4.1 To provide for an appropriate range of housing types and densities required to meet projected requirements of current and future residents of the *regional market area* identified in policy 1.4.3, planning authorities shall:
 - a) maintain at all times the ability to accommodate residential growth for a minimum of 10 years through *residential intensification* and *redevelopment* and, if necessary, lands which are *designated and available* for residential development; and
 - b) maintain at all times where new development is to occur, land with servicing capacity sufficient to provide at least a 3 year supply of residential units available through lands suitably zoned to facilitate *residential intensification* and *redevelopment*, and land in draft approved and registered plans.
- 1.4.2 Where planning is conducted by an upper-tier municipality:
 - a) the land and unit supply maintained by the lower-tier municipality identified in policy 1.4.1 shall be based on and reflect the allocation of population and units by the upper-tier municipality; and
 - b) the allocation of population and units by the upper-tier municipality shall be based on and reflect *provincial plans* where these exist.
- 1.4.3 Planning authorities shall provide for an appropriate range of housing types and densities to meet projected requirements of current and future residents of the *regional market area* by:
 - a) establishing and implementing minimum targets for the provision of housing which is *affordable* to *low and moderate income households*. However, where planning is conducted by an upper-tier municipality, the upper-tier municipality in consultation with the lower-tier

- municipalities may identify a higher target(s) which shall represent the minimum target(s) for these lower-tier municipalities;
- b) permitting and facilitating:
 - 1. all forms of housing required to meet the social, health and well-being requirements of current and future residents, including *special needs* requirements; and
 - 2. all forms of *residential intensification* and *redevelopment* in accordance with policy 1.1.3.3;
- c) directing the development of new housing towards locations where appropriate levels of *infrastructure* and *public service facilities* are or will be available to support current and projected needs;
- d) promoting densities for new housing which efficiently use land, resources, *infrastructure* and *public service facilities*, and support the use of *active transportation* and transit in areas where it exists or is to be developed; and
- e) establishing development standards for *residential intensification*, *redevelopment* and new residential development which minimize the cost of housing and facilitate compact form, while maintaining appropriate levels of public health and safety.

1.5 PUBLIC SPACES, RECREATION, PARKS, TRAILS AND OPEN SPACE

1.5.1 Healthy, active communities should be promoted by:

- a) planning public streets, spaces and facilities to be safe, meet the needs of pedestrians, foster social interaction and facilitate *active transportation* and community connectivity;
- b) planning and providing for a full range and equitable distribution of publicly-accessible built and natural settings for *recreation*, including facilities, parklands, public spaces, open space areas, trails and linkages, and, where practical, water-based resources;
- c) providing opportunities for public access to shorelines; and
- d) recognizing provincial parks, conservation reserves, and other protected areas, and minimizing negative impacts on these areas.

1.6 INFRASTRUCTURE AND PUBLIC SERVICE FACILITIES

1.6.1 *Infrastructure* and *public service facilities* shall be provided in a coordinated, efficient and cost-effective manner that considers impacts from climate change while accommodating projected needs.

Planning for *infrastructure* and *public service facilities* shall be coordinated and integrated with land use planning so that they are financially viable over their life cycle and available to meet current and projected needs.

1.6.2 Before consideration is given to developing new *infrastructure* and *public service facilities*:

- a) the use of existing *infrastructure* and *public service facilities* should be optimized;
- b) opportunities for adaptive re-use should be considered, wherever feasible; and
- c) the use of *green infrastructure* should be encouraged, where feasible, to augment *infrastructure*, and for other associated ecological and hydrological benefits.

- 1.6.3 *Infrastructure and public service facilities* should be strategically located to support the effective and efficient delivery of emergency management services.
- 1.6.4 *Public service facilities* should be co-located in community hubs, where appropriate, to promote cost-effectiveness and facilitate service integration, access to transit and *active transportation*.

1.6.5 Sewage, Water and Stormwater

- 1.6.5.1 Planning for *sewage and water services* shall:
- a) direct and accommodate expected growth or development in a manner that promotes the efficient use and optimization of existing:
 - 1. *municipal sewage services* and *municipal water services*; and
 - 2. *private communal sewage services* and *private communal water services*, where *municipal sewage services* and *municipal water services* are not available;
 - b) ensure that these systems are provided in a manner that:
 - 1. can be sustained by the water resources upon which such services rely;
 - 2. is feasible, financially viable and complies with all regulatory requirements; and
 - 3. protects human health and the natural environment;
 - c) promote water conservation and water use efficiency;
 - d) integrate servicing and land use considerations at all stages of the planning process; and
 - e) be in accordance with the servicing hierarchy outlined through policies 1.6.5.2, 1.6.5.3, 1.6.5.4 and 1.6.5.5.
- 1.6.5.2 *Municipal sewage services* and *municipal water services* are the preferred form of servicing for *settlement areas*. *Intensification* and *redevelopment* within *settlement areas* on existing *municipal sewage services* and *municipal water services* should be promoted, wherever feasible.
- 1.6.5.3 Where *municipal sewage services* and *municipal water services* are not provided, *private communal sewage services* and *private communal water services* may be used.
- 1.6.5.4 Where *municipal sewage services* and *municipal water services* or *private communal sewage services* and *private communal water services* are not provided, *individual on-site sewage services* and *individual on-site water services* may be used provided that site conditions are suitable for the long-term provision of such services with no *negative impacts*. In *settlement areas*, these services may only be used for infilling and minor rounding out of existing development.
- 1.6.5.5 *Partial services* shall only be permitted in the following circumstances:
- a) where they are necessary to address failed *individual on-site sewage services* and *individual on-site water services* in existing development; or
 - b) within *settlement areas*, to allow for infilling and minor rounding out of existing development on *partial services* provided that site conditions are suitable for the long-term provision of such services with no *negative impacts*.
- 1.6.5.6 Subject to the hierarchy of services provided in policies 1.6.5.2, 1.6.5.3, 1.6.5.4 and 1.6.5.5 planning authorities may allow lot creation only if there is confirmation of sufficient *reserve sewage system capacity* and *reserve water system capacity* within *municipal sewage services* and *municipal water services* or *private communal sewage services* and *private communal water services*. The

determination of sufficient *reserve sewage system capacity* shall include treatment capacity for hauled sewage from *private communal sewage services* and *individual on-site sewage services*.

1.6.5.7 Planning for stormwater management shall:

- a) minimize, or, where possible, prevent increases in contaminant loads;
- b) minimize changes in water balance and erosion;
- c) not increase risks to human health and safety and property damage;
- d) maintain or increase the extent and function of vegetative and pervious surfaces; and
- e) promote stormwater management best practices, including stormwater attenuation and reuse.

1.6.6 Transportation Systems

1.6.6.1 *Transportation systems* should be provided which are safe, energy efficient, facilitate the movement of people and goods, and are appropriate to address projected needs.

1.6.6.2 Efficient use shall be made of existing and planned *infrastructure*, including the use of *transportation demand management* where feasible.

1.6.6.3 As part of a *multi-modal transportation system*, connectivity within and among *transportation systems* and modes should be maintained and, where possible, improved including connections which cross jurisdictional boundaries.

1.6.6.4 A land use pattern, density and mix of uses should be promoted that minimize the length and number of vehicle trips and support current and future use of transit and *active transportation*.

1.6.6.5 Transportation and land use considerations shall be integrated at all stages of the planning process.

1.6.7 Transportation and Infrastructure Corridors

1.6.7.1 Planning authorities shall plan for and protect corridors and rights-of-way for transportation, transit and *infrastructure* facilities to meet current and projected needs.

1.6.7.2 *Major goods movement facilities and corridors* shall be protected for the long term.

1.6.7.3 Planning authorities shall not permit *development* in *planned corridors* that could preclude or negatively affect the use of the corridor for the purpose(s) for which it was identified.

New *development* proposed on *adjacent lands* to existing or *planned corridors* and transportation facilities should be compatible with, and supportive of, the long-term purposes of the corridor and should be designed to avoid or minimize negative impacts on and from the corridor and transportation facilities.

1.6.7.4 The preservation and reuse of abandoned corridors for purposes that maintain the corridor's integrity and continuous linear characteristics should be encouraged, wherever feasible.

- 1.6.7.5 When planning for corridors and rights-of-way for significant transportation and *infrastructure* facilities, consideration will be given to the significant resources in Section 2: Wise Use and Management of Resources.

1.6.8 Airports, Rail and Marine Facilities

- 1.6.8.1 Planning for land uses in the vicinity of *airports*, *rail facilities* and *marine facilities* shall be undertaken so that their long-term operation and economic role is protected.
- 1.6.8.2 *Airports* shall be protected from incompatible land uses and development by:
- a) prohibiting new residential *development* and other sensitive land uses in areas near *airports* above 30 NEF/NEP, as set out on maps (as revised from time to time) that have been reviewed by Transport Canada;
 - b) considering redevelopment of existing residential uses and other sensitive land uses or infilling of residential and other sensitive land uses in areas above 30 NEF/NEP only if it has been demonstrated that there will be no negative impacts on the long-term function of the *airport*; and
 - c) discouraging land uses which may cause a potential aviation safety hazard.

1.6.9 Waste Management

- 1.6.9.1 *Waste management systems* need to be provided that are of an appropriate size and type to accommodate present and future requirements, and facilitate, encourage and promote reduction, reuse and recycling objectives. Planning authorities should consider the implications of development and land use patterns on waste generation, management and diversion.

Waste management systems shall be located and designed in accordance with provincial legislation and standards.

1.6.10 Energy Supply

- 1.6.10.1 Planning authorities should provide opportunities for the development of energy supply including electricity generation facilities, to accommodate current and projected needs, and promote *renewable energy systems*, where feasible.

1.7 LONG-TERM ECONOMIC PROSPERITY

- 1.7.1 Long-term economic prosperity should be supported by:
- a) promoting opportunities for economic development;
 - b) optimizing the long-term availability and use of land, resources, *infrastructure*, and *public service facilities*;
 - c) maintaining and, where possible, enhancing the vitality and viability of downtowns and mainstreets;
 - d) encouraging a sense of place, through built form, cultural planning and promoting features that help define character, such as cultural heritage resources;

- e) promoting community investment-readiness;
- f) promoting the redevelopment of *brownfield sites*;
- g) providing for an efficient, cost-effective, reliable *multi-modal transportation system* that is integrated with adjacent systems and those of other jurisdictions, and is appropriate to address projected needs to support the movement of goods and people;
- h) providing opportunities for sustainable tourism development;
- i) providing opportunities to support local food, and promoting the sustainability of agri-food and agri-product businesses by protecting agricultural resources, and minimizing land use conflicts;
- j) promoting energy conservation and providing opportunities for development of energy supply, including the use of *renewable energy systems*;
- k) minimizing negative impacts from a changing climate and considering the ecological benefits provided by nature; and
- l) encouraging efficient and coordinated communications and telecommunications infrastructure.

1.8 ENERGY CONSERVATION, AIR QUALITY AND CLIMATE CHANGE

1.8.1 Planning authorities shall support energy conservation and efficiency, improved air quality, and climate change mitigation and adaptation through land use and development patterns which:

- a) promote compact form and a structure of nodes and corridors;
- b) promote the use of *active transportation* and transit in and between residential, employment (including commercial, industrial and institutional uses) and other areas;
- c) focus major employment, commercial and other travel-intensive land uses on sites which are well served by transit where this exists or is to be developed, or designing these to facilitate the establishment of transit in the future;
- d) focus freight-intensive land uses to areas well served by major highways, *airports, rail facilities and marine facilities*;
- e) improve the mix of employment and housing uses to shorten commute journeys and decrease transportation congestion;
- f) promote design and orientation which:
 1. maximizes energy efficiency and conservation, and considers the mitigating effects of vegetation;
 2. maximizes opportunities for the use of renewable energy; and
 3. takes into account the impacts of climate change; and
- g) maintain or increase vegetation within *settlement areas*, where feasible.

2.0 WISE USE AND MANAGEMENT OF RESOURCES

Ontario's long-term prosperity, environmental health, and social well-being depend on maintaining biodiversity, protecting the health of the Great Lakes, and protecting natural heritage, water, agricultural, mineral and cultural heritage and archaeological resources for their economic, environmental and social benefits.

Accordingly:

2.1 NATURAL HERITAGE

2.1.1 Natural features and areas shall be protected for the long term.

2.1.2 The diversity and connectivity of natural features in an area, and the long-term *ecological function* and biodiversity of *natural heritage systems*, should be maintained, restored or, where possible, improved, recognizing linkages between and among *natural heritage features and areas, surface water features* and *ground water features*.

2.1.3 *Natural heritage systems* shall be identified in Ecoregions 6E & 7E¹, recognizing that considerations in planning for *natural heritage systems* in *settlement areas, rural areas, and prime agricultural areas* may vary.

2.1.4 *Development and site alteration* shall not be permitted in:

- a) *significant wetlands* in Ecoregions 5E, 6E and 7E¹; and
- b) *significant coastal wetlands*.

2.1.5 *Development and site alteration* shall not be permitted in:

- a) *significant wetlands* in the Canadian Shield north of Ecoregions 5E, 6E and 7E¹;
- b) *significant woodlands* in Ecoregions 6E and 7E (excluding islands in Lake Huron and the St. Marys River)¹;
- c) *significant valleylands* in Ecoregions 6E and 7E (excluding islands in Lake Huron and the St. Marys River)¹;
- d) *significant wildlife habitat*;
- e) *significant areas of natural and scientific interest*; and
- f) *coastal wetlands* in Ecoregions 5E, 6E and 7E¹ that are not subject to policy 2.1.4(b)

unless it has been demonstrated that there will be no *negative impacts* on the natural features or their *ecological functions*.

2.1.6 *Development and site alteration* shall not be permitted in *fish habitat* except in accordance with *provincial and federal requirements*.

2.1.7 *Development and site alteration* shall not be permitted in *habitat of endangered species and threatened species*, except in accordance with *provincial and federal requirements*.

¹ Ecoregions 5E, 6E and 7E are shown on Figure 1

2.1.8 *Development and site alteration* shall not be permitted on *adjacent lands* to the *natural heritage features and areas* identified in policies 2.1.4, 2.1.5, and 2.1.6 unless the *ecological function* of the *adjacent lands* has been evaluated and it has been demonstrated that there will be no *negative impacts* on the natural features or on their *ecological functions*.

2.1.9 Nothing in policy 2.1 is intended to limit the ability of existing agricultural uses to continue.

2.2 WATER

2.2.1 Planning authorities shall protect, improve or restore the *quality and quantity of water* by:

- a) using the *watershed* as the ecologically meaningful scale for integrated and long-term planning, which can be a foundation for considering cumulative impacts of development;
- b) minimizing potential *negative impacts*, including cross-jurisdictional and cross-*watershed* impacts;
- c) identifying water resource systems consisting of *ground water features, hydrologic functions, natural heritage features and areas*, and *surface water features* including shoreline areas, which are necessary for the ecological and hydrological integrity of the *watershed*;
- d) maintaining linkages and related functions among *ground water features, hydrologic functions, natural heritage features and areas*, and *surface water features* including shoreline areas;
- e) implementing necessary restrictions on *development and site alteration* to:
 - 1. protect all municipal drinking water supplies and *designated vulnerable areas*; and
 - 2. protect, improve or restore *vulnerable surface and ground water, sensitive surface water features and sensitive ground water features*, and their *hydrologic functions*;
- f) planning for efficient and sustainable use of water resources, through practices for water conservation and sustaining water quality; and
- g) ensuring stormwater management practices minimize stormwater volumes and contaminant loads, and maintain or increase the extent of vegetative and pervious surfaces.

2.2.2 *Development and site alteration* shall be restricted in or near *sensitive surface water features and sensitive ground water features* such that these features and their related *hydrologic functions* will be protected, improved or restored.

Mitigative measures and/or alternative development approaches may be required in order to protect, improve or restore *sensitive surface water features, sensitive ground water features*, and their *hydrologic functions*.

2.3 AGRICULTURE

2.3.1 *Prime agricultural areas* shall be protected for long-term use for agriculture.

Prime agricultural areas are areas where *prime agricultural lands* predominate. *Specialty crop areas* shall be given the highest priority for protection, followed by Canada Land Inventory Classes 1, 2, and 3, and any associated Class 4 to 7 soils within the *prime agricultural area*, in this order of priority.

- 2.3.2 Planning authorities shall designate *prime agricultural areas* and *specialty crop areas* in accordance with guidelines developed by the Province, as amended from time to time.

2.3.3 Permitted Uses

- 2.3.3.1 In *prime agricultural areas*, permitted uses and activities are: *agricultural uses*, *agriculture-related uses* and *on-farm diversified uses*.

Proposed *agriculture-related uses* and *on-farm diversified uses* shall be compatible with, and shall not hinder, surrounding agricultural operations. Criteria for these uses may be based on guidelines developed by the Province or municipal approaches, as set out in municipal planning documents, which achieve the same objectives.

- 2.3.3.2 In *prime agricultural areas*, all types, sizes and intensities of *agricultural uses* and *normal farm practices* shall be promoted and protected in accordance with provincial standards.
- 2.3.3.3 New land uses, including the creation of lots, and new or expanding livestock facilities shall comply with the *minimum distance separation formulae*.

2.3.4 Lot Creation and Lot Adjustments

- 2.3.4.1 Lot creation in *prime agricultural areas* is discouraged and may only be permitted for:
- a) *agricultural uses*, provided that the lots are of a size appropriate for the type of agricultural use(s) common in the area and are sufficiently large to maintain flexibility for future changes in the type or size of agricultural operations;
 - b) *agriculture-related uses*, provided that any new lot will be limited to a minimum size needed to accommodate the use and appropriate *sewage and water services*;
 - c) a *residence surplus to a farming operation* as a result of farm consolidation, provided that:
 - 1. the new lot will be limited to a minimum size needed to accommodate the use and appropriate *sewage and water services*; and
 - 2. the planning authority ensures that new residential dwellings are prohibited on any vacant remnant parcel of farmland created by the severance. The approach used to ensure that no new residential dwellings are permitted on the vacant remnant parcel may be recommended by the Province, or based on municipal approaches which achieve the same objective; and
 - d) *infrastructure*, where the facility or corridor cannot be accommodated through the use of easements or rights-of-way.
- 2.3.4.2 Lot adjustments in *prime agricultural areas* may be permitted for *legal or technical reasons*.
- 2.3.4.3 The creation of new residential lots in *prime agricultural areas* shall not be permitted, except in accordance with policy 2.3.4.1(c).

2.3.5 Removal of Land from Prime Agricultural Areas

- 2.3.5.1 Planning authorities may only exclude land from *prime agricultural areas* for:
- a) expansions of or identification of *settlement areas* in accordance with policy 1.1.3.8;

- b) extraction of *minerals, petroleum resources* and *mineral aggregate resources*, in accordance with policies 2.4 and 2.5; and
- c) limited non-residential uses, provided that:
 - 1. the land does not comprise a *specialty crop area*;
 - 2. the proposed use complies with the *minimum distance separation formulae*;
 - 3. there is a demonstrated need within the planning horizon provided for in policy 1.1.2 for additional land to be designated to accommodate the proposed use; and
 - 4. alternative locations have been evaluated, and
 - i. there are no reasonable alternative locations which avoid *prime agricultural areas*; and
 - ii. there are no reasonable alternative locations in *prime agricultural areas* with lower priority agricultural lands.

2.3.5.2 Impacts from any new or expanding non-agricultural uses on surrounding agricultural operations and lands are to be mitigated to the extent feasible.

2.4 MINERALS AND PETROLEUM

2.4.1 *Minerals* and *petroleum resources* shall be protected for long-term use.

2.4.2 Protection of Long-Term Resource Supply

2.4.2.1 *Mineral mining operations* and *petroleum resource operations* shall be identified and protected from *development* and activities that would preclude or hinder their expansion or continued use or which would be incompatible for reasons of public health, public safety or environmental impact.

2.4.2.2 Known *mineral deposits*, known *petroleum resources* and *significant areas of mineral potential* shall be identified and *development* and activities in these resources or on *adjacent lands* which would preclude or hinder the establishment of new operations or access to the resources shall only be permitted if:

- a) resource use would not be feasible; or
- b) the proposed land use or development serves a greater long-term public interest; and
- c) issues of public health, public safety and environmental impact are addressed.

2.4.3 Rehabilitation

2.4.3.1 Rehabilitation to accommodate subsequent land uses shall be required after extraction and other related activities have ceased. Progressive rehabilitation should be undertaken wherever feasible.

2.4.4 Extraction in Prime Agricultural Areas

- 2.4.4.1 Extraction of *minerals* and *petroleum resources* is permitted in *prime agricultural areas* provided that the site will be rehabilitated.

2.5 MINERAL AGGREGATE RESOURCES

- 2.5.1 *Mineral aggregate resources* shall be protected for long-term use and *deposits of mineral aggregate resources* shall be identified.

2.5.2 Protection of Long-Term Resource Supply

- 2.5.2.1 As much of the *mineral aggregate resources* as is realistically possible shall be made available as close to markets as possible.

Demonstration of need for *mineral aggregate resources*, including any type of supply/demand analysis, shall not be required, notwithstanding the availability, designation or licensing for extraction of *mineral aggregate resources* locally or elsewhere.

- 2.5.2.2 Extraction shall be undertaken in a manner which minimizes social and environmental impacts.

- 2.5.2.3 The *conservation of mineral aggregate resources* shall be undertaken, wherever feasible.

- 2.5.2.4 *Mineral aggregate operations* shall be protected from *development* and activities that would preclude or hinder their expansion or continued use or which would be incompatible for reasons of public health, public safety or environmental impact. Existing *mineral aggregate operations* shall be permitted to continue without the need for official plan amendment, rezoning or development permit under the *Planning Act*. When a license for extraction or operation ceases to exist, policy 2.5.2.5 continues to apply.

- 2.5.2.5 In known *deposits of mineral aggregate resources* and on *adjacent lands*, *development* and activities which would preclude or hinder the establishment of new operations or access to the resources shall only be permitted if:

- a) resource use would not be feasible; or
- b) the proposed land use or development serves a greater long-term public interest; and
- c) issues of public health, public safety and environmental impact are addressed.

2.5.3 Rehabilitation

- 2.5.3.1 Progressive and final rehabilitation shall be required to accommodate subsequent land uses, to promote land use compatibility, and to recognize the interim nature of extraction. Final rehabilitation shall take surrounding land use and approved land use designations into consideration.

- 2.5.3.2 Rehabilitation in accordance with established standards may be taken into consideration in the demonstration of no *negative impacts* for purposes of policies 2.1.5 and 2.1.8 provided that:

- a) *ecological functions* will be restored, and where possible improved; and
- b) connectivity of natural features will be restored, and where possible improved.

2.5.3.3 *Comprehensive rehabilitation* planning is encouraged where there is a concentration of mineral aggregate operations.

2.5.3.4 In parts of the Province not designated under the *Aggregate Resources Act*, rehabilitation standards that are compatible with those under the Act should be adopted for extraction operations on private lands.

2.5.4 Extraction in Prime Agricultural Areas

2.5.4.1 In *prime agricultural areas*, on *prime agricultural land* outside of *specialty crop areas*, extraction of *mineral aggregate resources* is permitted as an interim use provided that the site will be rehabilitated back to an agricultural condition, so that substantially the same areas and same average soil capability for agriculture are restored.

In *specialty crop areas* extraction of *mineral aggregate resources* is permitted as an interim use provided that the site will be rehabilitated back to an agricultural condition, which allows for the same range and productivity of specialty crops common in the area; and, where applicable, the microclimate on which the site and surrounding area may be dependent for specialty crop production will be maintained, or restored.

Complete agricultural rehabilitation is not required if:

- a) outside of a *specialty crop area*, there is a substantial quantity of *mineral aggregate resources* below the water table warranting extraction, or the depth of planned extraction in a quarry makes restoration of pre-extraction agricultural capability unfeasible;
- b) in a *specialty crop area*, there is a substantial quantity of *high quality mineral aggregate resources* below the water table warranting extraction, and the depth of planned extraction in a quarry makes restoration of pre-extraction agricultural capability unfeasible;
- c) other alternatives have been considered by the applicant and found unsuitable. The consideration of other alternatives shall include resources in areas of Canada Land Inventory Class 4 to 7 soils, resources on lands identified as *designated growth areas*, and resources on *prime agricultural lands* where rehabilitation is feasible. Where no other alternatives are found, *prime agricultural lands* shall be protected in this order of priority: *specialty crop areas*, Canada Land Inventory Classes 1, 2 and 3; and
- d) agricultural rehabilitation in remaining areas is maximized.

2.5.5 Wayside Pits and Quarries, Portable Asphalt Plants and Portable Concrete Plants

2.5.5.1 *Wayside pits and quarries*, *portable asphalt plants* and *portable concrete plants* used on public authority contracts shall be permitted, without the need for an official plan amendment, rezoning, or development permit under the *Planning Act* in all areas, except those areas of existing development or particular environmental sensitivity which have been determined to be incompatible with extraction and associated activities.

2.6 CULTURAL HERITAGE AND ARCHAEOLOGY

- 2.6.1 *Significant built heritage resources and significant cultural heritage landscapes shall be conserved.*
- 2.6.2 *Development and site alteration shall not be permitted on lands containing archaeological resources or areas of archaeological potential unless significant archaeological resources have been conserved.*
- 2.6.3 Planning authorities shall not permit *development and site alteration* on *adjacent lands* to *protected heritage property* except where the proposed *development and site alteration* has been evaluated and it has been demonstrated that the *heritage attributes* of the *protected heritage property* will be *conserved*.
- 2.6.4 Planning authorities should consider and promote archaeological management plans and cultural plans in conserving cultural heritage and archaeological resources.
- 2.6.5 Planning authorities should consider the interests of Aboriginal communities in conserving cultural heritage and archaeological resources.

3.0 PROTECTING PUBLIC HEALTH AND SAFETY

Ontario's long-term prosperity, environmental health and social well-being depend on reducing the potential for public cost or risk to Ontario's residents from natural or human-made hazards. Development shall generally be directed away from areas of natural or human-made hazards where there is an unacceptable risk to public health or safety or of property damage, and not create new or aggravate existing hazards.

Accordingly:

3.1 NATURAL HAZARDS

3.1.1 Development shall generally be directed to areas outside of:

- a) *hazardous lands* adjacent to the shorelines of the *Great Lakes - St. Lawrence River System* and *large inland lakes* which are impacted by *flooding hazards, erosion hazards* and/or *dynamic beach hazards*;
- b) *hazardous lands* adjacent to *river, stream and small inland lake systems* which are impacted by *flooding hazards* and/or *erosion hazards*;
- c) *hazardous sites*; and
- d) *hazardous lands* associated with high to extreme risk of wildland fire.

3.1.2 *Development* and *site alteration* shall not be permitted within:

- a) the *dynamic beach hazard*;
- b) *defined portions of the flooding hazard along connecting channels* (the St. Marys, St. Clair, Detroit, Niagara and St. Lawrence Rivers);
- c) areas that would be rendered inaccessible to people and vehicles during times of *flooding hazards, erosion hazards* and/or *dynamic beach hazards*, unless it has been demonstrated that the site has safe access appropriate for the nature of the *development* and the natural hazard; and
- d) a *floodway* regardless of whether the area of inundation contains high points of land not subject to flooding.

3.1.3 Planning authorities shall consider the potential impacts of climate change that may increase the risk associated with natural hazards.

3.1.4 Despite policy 3.1.2, *development* and *site alteration* may be permitted in certain areas: associated with the *flooding hazard* along *river, stream and small inland lake systems*:

- a) in those exceptional situations where a *Special Policy Area* has been approved. The designation of a *Special Policy Area*, and any change or modification to the site-specific policies or boundaries applying to a *Special Policy Area*, must be approved by the Ministers of Municipal Affairs and Housing and Natural Resources prior to the approval authority approving such changes or modifications; or
- b) where the *development* is limited to uses which by their nature must locate within the *floodway*, including flood and/or erosion control works or minor additions or passive non-structural uses which do not affect flood flows.

- 3.1.5 *Development* shall not be permitted to locate in *hazardous lands* and *hazardous sites* where the use is:
- a) an *institutional use* associated with hospitals, nursing homes, pre-school, school nurseries, day care and schools;
 - b) an *essential emergency service* such as that provided by fire, police and ambulance stations and electrical substations; and
 - c) uses associated with the disposal, manufacture, treatment or storage of *hazardous substances*.
- 3.1.6 Where the *two zone concept* for *flood plains* is applied, *development* and *site alteration* may be permitted in the *flood fringe*, subject to appropriate floodproofing to the *flooding hazard* elevation or another *flooding hazard* standard approved by the Minister of Natural Resources.
- 3.1.7 Further to policy 3.1.6, and except as prohibited in policy 3.1.2, *development* and *site alteration* may be permitted in those portions of *hazardous lands* and *hazardous sites* where the effects and risk to public safety are minor and could be mitigated in accordance with provincial standards. *Development* and *site alteration* may be permitted if all of the following are demonstrated and achieved:
- a) *development* and *site alteration* is carried out in accordance with *floodproofing standards*, *protection works standards*, and *access standards*;
 - b) vehicles and people have a way of safely entering and exiting the area during times of flooding, erosion and other emergencies;
 - c) new hazards are not created and existing hazards are not aggravated; and
 - d) no adverse environmental impacts will result.
- 3.1.8 *Development* and *site alteration* may be permitted in *hazardous lands* associated with high to extreme risk of wildland fire where the risk is mitigated in accordance with provincial *wildland fire mitigation standards*.

3.2 HUMAN-MADE HAZARDS

- 3.2.1 Development on, abutting or adjacent to lands affected by *mine hazards*; *oil, gas and salt hazards*; or former *mineral mining operations*, *mineral aggregate operations* or *petroleum resource operations* may be permitted only if rehabilitation measures to address and mitigate known or suspected hazards are under-way or have been completed.
- 3.2.2 Sites with contaminants in land or water shall be assessed and remediated as necessary prior to any activity on the site associated with the proposed use such that there will be no *adverse effects*.

4.0 IMPLEMENTATION AND INTERPRETATION

4.1 This Provincial Policy Statement applies to all decisions in respect of the exercise of any authority that affects a planning matter made on or after <DATE>.

4.2 In accordance with section 3 of the *Planning Act*, a decision of the council of a municipality, a local board, a planning board, a minister of the Crown and a ministry, board, commission or agency of the government, including the Municipal Board, in respect of the exercise of any authority that affects a planning matter, “shall be consistent with” this Provincial Policy Statement.

Comments, submissions or advice that affect a planning matter that are provided by the council of a municipality, a local board, a planning board, a minister or ministry, board, commission or agency of the government “shall be consistent with” this Provincial Policy Statement.

4.3 This Provincial Policy Statement shall be implemented in a manner that is consistent with the recognition and affirmation of existing Aboriginal and treaty rights in section 35 of the *Constitution Act, 1982*.

4.4 This Provincial Policy Statement shall be read in its entirety and all relevant policies are to be applied to each situation.

4.5 In implementing the Provincial Policy Statement, the Minister of Municipal Affairs and Housing may take into account other considerations when making decisions to support strong communities, a clean and healthy environment and the economic vitality of the Province.

4.6 The official plan is an important vehicle for implementation of this Provincial Policy Statement.

Official plans shall identify provincial interests and set out appropriate land use designations and policies. To determine the significance of some natural heritage features and other resources, evaluation may be required. Official plans should also coordinate cross-boundary matters to complement the actions of other planning authorities and promote mutually beneficial solutions.

Official plans shall provide clear, reasonable and attainable policies to protect provincial interests and direct development to suitable areas.

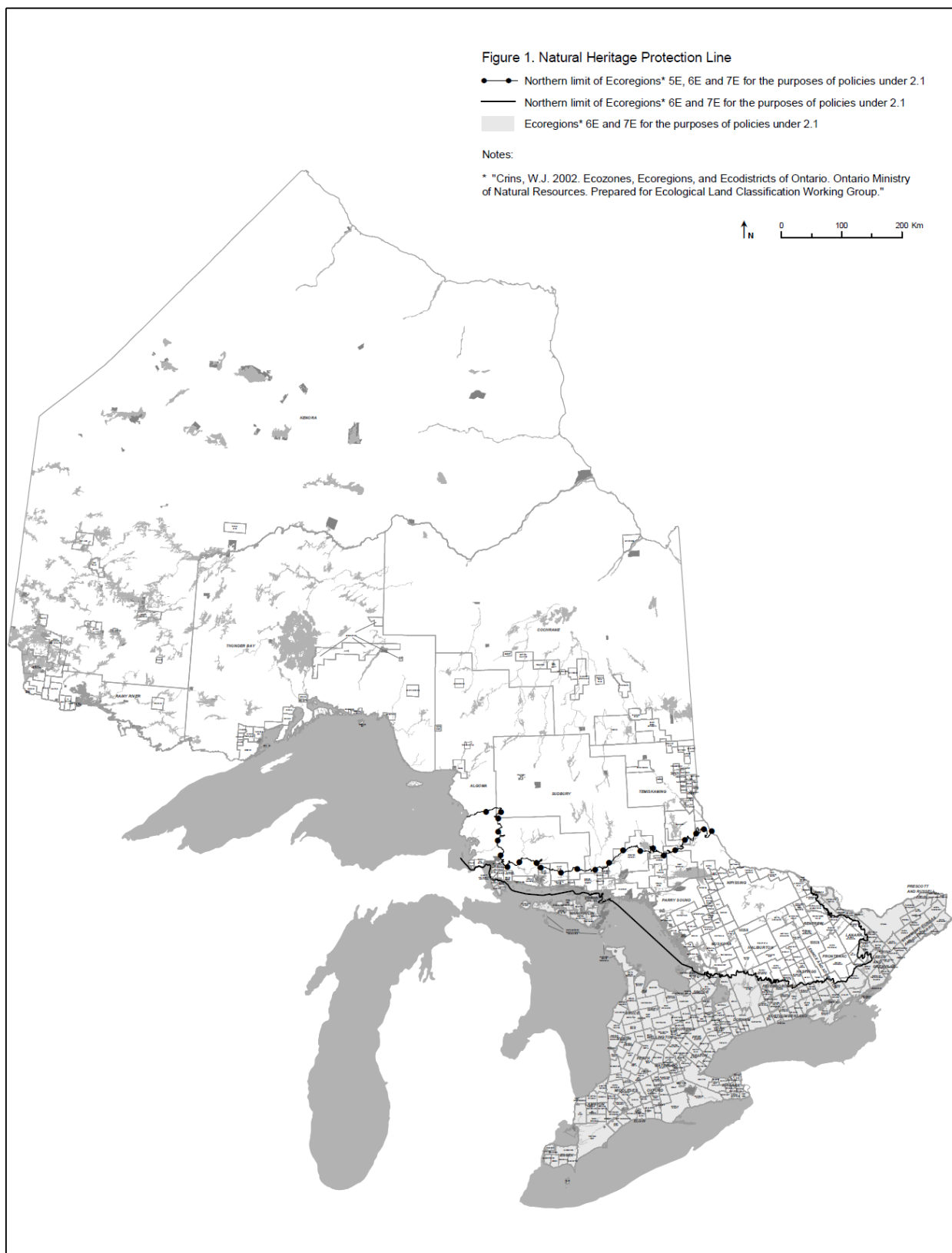
In order to protect provincial interests, planning authorities shall keep their official plans up-to-date with this Provincial Policy Statement. The policies of this Provincial Policy Statement continue to apply after adoption and approval of an official plan.

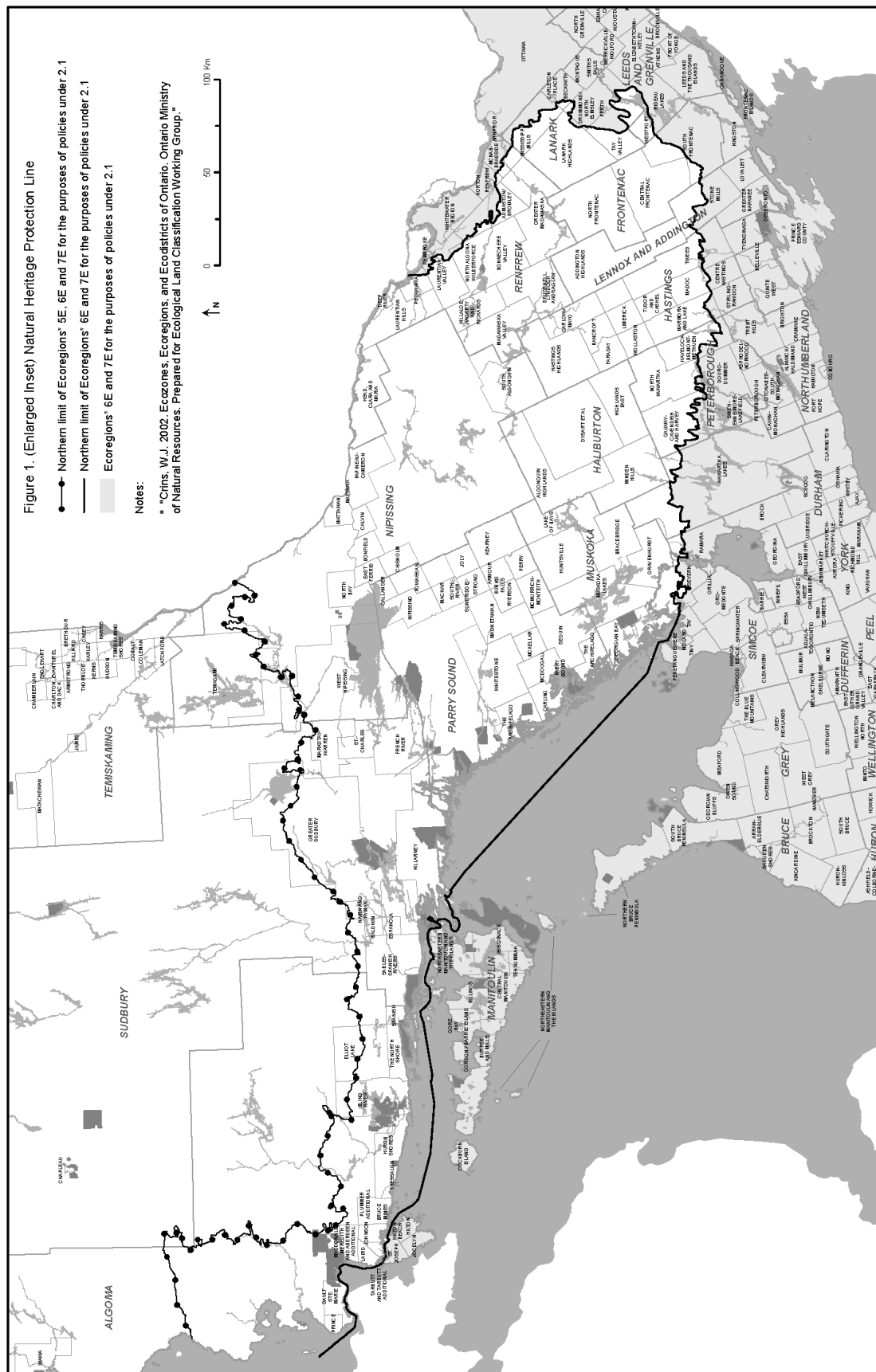
4.7 Zoning and development permit by-laws are also important for implementation of this Provincial Policy Statement. Planning authorities shall keep their zoning and development permit by-laws up-to-date with their official plans and with this Provincial Policy Statement.

4.8 The policies of this Provincial Policy Statement represent minimum standards. This Provincial Policy Statement does not prevent planning authorities and decision-makers from going beyond the minimum standards established in specific policies, unless doing so would conflict with any policy of this Provincial Policy Statement.

- 4.9 A wide range of legislation, regulations and policies may apply to decisions with respect to *Planning Act* applications. In some cases, a *Planning Act* proposal may also require approval under other legislation or regulation, and policies issued under other legislation may also apply.
- 4.10 In addition to land use approvals under the *Planning Act*, *infrastructure* may also require approval under other legislation and regulations. An environmental assessment process may be applied to new *infrastructure* and modifications to existing *infrastructure* under applicable legislation.
- There may be circumstances where land use approvals under the *Planning Act* may be integrated with approvals under other legislation, for example, integrating the planning processes and approvals under the *Environmental Assessment Act* and the *Planning Act*, provided the intent and requirements of both Acts are met.
- 4.11 *Provincial plans* shall be read in conjunction with the Provincial Policy Statement and generally take precedence over policies in this Provincial Policy Statement to the extent of any conflict, in accordance with relevant legislation or regulations. Examples of these are plans created under the *Niagara Escarpment Planning and Development Act*, the *Ontario Planning and Development Act, 1994*, the *Oak Ridges Moraine Conservation Act, 2001*, the *Greenbelt Act, 2005* and the *Places to Grow Act, 2005*.
- 4.12 Within the Great Lakes - St. Lawrence River Basin, there may be circumstances where planning authorities should consider agreements related to the protection and restoration of the Great Lakes - St. Lawrence River Basin.
- 4.13 The Province, in consultation with municipalities, other public bodies and stakeholders shall identify performance indicators for measuring the effectiveness of some or all of the policies. The Province shall monitor their implementation, including reviewing performance indicators concurrent with any review of this Provincial Policy Statement.
- 4.14 Municipalities are encouraged to establish performance indicators to monitor the implementation of the policies in their official plans.

5.0 FIGURE 1





6.0 DEFINITIONS

Access standards: means methods or procedures to ensure safe vehicular and pedestrian movement, and access for the maintenance and repair of protection works, during times of *flooding hazards, erosion hazards and/or other water-related hazards*.

Active transportation: means human-powered travel, including but not limited to, walking, cycling, inline skating and travel with the use of mobility aids, including motorised wheelchairs and other power-assisted devices moving at a comparable speed.

Adjacent lands: means

- a) for the purposes of policy 1.6.7.3, those lands contiguous to existing or planned corridors and transportation facilities where *development* would have a negative impact on the corridor or facility. The extent of the *adjacent lands* may be recommended in guidelines developed by the Province or based on municipal approaches that achieve the same objectives;
- b) for the purposes of policy 2.1.8, those lands contiguous to a specific *natural heritage feature or area* where it is likely that *development or site alteration* would have a *negative impact* on the feature or area. The extent of the *adjacent lands* may be recommended by the Province or based on municipal approaches which achieve the same objectives;
- c) for the purposes of policy 2.4.2.2 and 2.5.2.5, those lands contiguous to lands on the surface of known *petroleum resources, mineral deposits, or deposits of mineral aggregate resources* where it is likely that *development* would constrain future access to the resources. The extent of the *adjacent lands* may be recommended by the Province; and
- d) for the purposes of policy 2.6.3, those lands contiguous to a *protected heritage property* or as otherwise defined in the municipal official plan.

Adverse effects: as defined in the *Environmental Protection Act*, means one or more of:

- a) impairment of the quality of the natural environment for any use that can be made of it;
- b) injury or damage to property or plant or animal life;
- c) harm or material discomfort to any person;
- d) an adverse effect on the health of any person;
- e) impairment of the safety of any person;
- f) rendering any property or plant or animal life unfit for human use;
- g) loss of enjoyment of normal use of property; and
- h) interference with normal conduct of business.

Affordable: means

- a) in the case of ownership housing, the least expensive of:
 1. housing for which the purchase price results in annual accommodation costs which do not exceed 30 percent of gross annual household income for *low and moderate income households*; or

2. housing for which the purchase price is at least 10 percent below the average purchase price of a resale unit in the *regional market area*;
- b) in the case of rental housing, the least expensive of:
 1. a unit for which the rent does not exceed 30 percent of gross annual household income for *low and moderate income households*; or
 2. a unit for which the rent is at or below the average market rent of a unit in the *regional market area*.

Agricultural uses: means the growing of crops, including nursery, biomass, and horticultural crops; raising of livestock; raising of other animals for food, fur or fibre, including poultry and fish; aquaculture; apiaries; agro-forestry; maple syrup production; and associated on-farm buildings and structures, including, but not limited to livestock facilities, manure storages, value-retaining facilities, and accommodation for full-time farm labour when the size and nature of the operation requires additional employment.

Agri-tourism uses: means those farm-related tourism uses, including limited accommodation such as a bed and breakfast, that promote the enjoyment, education or activities related to the farm operation.

Agriculture-related uses: means those farm-related commercial and farm-related industrial uses that are directly related to the farm operation, support agriculture, and are required in close proximity to farm operations, and provide direct service to farm operations as an exclusive activity.

Airports: means all Ontario airports, including designated lands for future airports, with Noise Exposure Forecast (NEF)/Noise Exposure Projection (NEP) mapping.

Archaeological resources: includes artifacts, archaeological sites, marine archaeological sites, as defined under the *Ontario Heritage Act*. The identification and evaluation of such resources are based upon archaeological fieldwork undertaken in accordance with the *Ontario Heritage Act*.

Areas of archaeological potential: means areas with the likelihood to contain *archaeological resources*. Methods to identify archaeological potential are established by the Province, but municipal approaches which achieve the same objectives may also be used. The *Ontario Heritage Act* requires archaeological potential to be confirmed through archaeological fieldwork.

Areas of mineral potential: means areas favourable to the discovery of *mineral deposits* due to geology, the presence of known *mineral deposits* or other technical evidence.

Areas of natural and scientific interest (ANSI): means areas of land and water containing natural landscapes or features that have been identified as having life science or earth science values related to protection, scientific study or education.

Brownfield sites: means undeveloped or previously developed properties that may be contaminated. They are usually, but not exclusively, former industrial or commercial properties that may be underutilized, derelict or vacant.

Built heritage resources: means one or more *significant* buildings, structures, monuments, installations or remains associated with architectural, cultural, social, political, economic or military history and identified as being important to a community, including an Aboriginal community. These resources may be identified through designation or heritage conservation easement under the *Ontario Heritage Act*, or listed by local, provincial or federal jurisdictions.

Coastal wetland: means

- a) any *wetland* that is located on one of the Great Lakes or their connecting channels (Lake St. Clair, St. Marys, St. Clair, Detroit, Niagara and St. Lawrence Rivers); or
- b) any other *wetland* that is on a tributary to any of the above-specified water bodies and lies, either wholly or in part, downstream of a line located 2 kilometres upstream of the 1:100 year floodline (plus wave run-up) of the large water body to which the tributary is connected.

Comprehensive rehabilitation: means rehabilitation of land from which *mineral aggregate resources* have been extracted that is coordinated and complementary, to the extent possible, with the rehabilitation of other sites in an area where there is a high concentration of *mineral aggregate operations*.

Comprehensive review: means

- a) for the purposes of policies 1.1.3.8 and 1.3.2.2, an official plan review which is initiated by a planning authority, or an official plan amendment which is initiated or adopted by a planning authority, which:
 1. is based on a review of population and employment projections and which reflect projections and allocations by upper-tier municipalities and *provincial plans*, where applicable; considers alternative directions for growth or development; and determines how best to accommodate the development while protecting provincial interests;
 2. utilizes opportunities to accommodate projected growth or development through *intensification* and *redevelopment*; and considers physical constraints to accommodating the proposed development within existing *settlement area* boundaries;
 3. is integrated with planning for *infrastructure* and *public service facilities*, and considers financial viability over the life cycle of these assets;
 4. confirms sufficient water quality, quantity and assimilative capacity of receiving water are available to accommodate the proposed development;
 5. confirms that sewage and water services can be provided in accordance with policy 1.6.5; and
 6. considers cross-jurisdictional issues.
- b) for the purposes of policy 1.1.5, means a review undertaken by a planning authority or comparable body which:

1. addresses long-term population projections, *infrastructure* requirements and related matters;
2. confirms that the lands to be developed do not comprise *specialty crop areas* in accordance with policy 2.3.2; and
3. considers cross-jurisdictional issues.

In undertaking a *comprehensive review* the level of detail of the assessment should correspond with the complexity and scale of the proposal.

Conservation: means

- a) the recovery and recycling of manufactured materials derived from mineral aggregates (e.g. glass, porcelain, brick, concrete, asphalt, slag, etc.), for re-use in construction, manufacturing, industrial or maintenance projects as a substitute for new mineral aggregates; and
- b) the wise use of mineral aggregates including utilization or extraction of on-site *mineral aggregate resources* prior to development occurring.

Conserved: means the identification, protection, use and/or management of cultural heritage and archaeological resources in a manner that ensures their cultural heritage value, or interest is retained under the *Ontario Heritage Act*. This may be achieved by the implementation of recommendations sent out in a conservation plan, archaeological assessment, and/or heritage impact assessment, which may include mitigative measures and/or alternative development approaches.

Cultural heritage landscape: means a defined geographical area of heritage significance which may have been modified by human activities and is valued by a community, including Aboriginal communities. It involves a grouping(s) of individual heritage features such as structures, spaces, archaeological sites and natural elements, which together form a significant type of heritage form, distinctive from that of its constituent elements or parts. Examples may include, but are not limited to, heritage conservation districts designated under the *Ontario Heritage Act*; other areas recognized by federal or international designation authorities (e.g. a National Historic Site or District designation, or a UNESCO World Heritage Site), and villages, parks, gardens, battlefields, mainstreets and neighbourhoods, cemeteries, trailways and industrial complexes of cultural heritage value.

Defined portions of the flooding hazard along connecting channels: means those areas which are critical to the conveyance of the flows associated with the *one hundred year flood level* along the St. Marys, St. Clair, Detroit, Niagara and St. Lawrence Rivers, where *development* or *site alteration* will create *floodings hazards*, cause updrift and/or downdrift impacts and/or cause adverse environmental impacts.

Deposits of mineral aggregate resources: means an area of identified *mineral aggregate resources*, as delineated in Aggregate Resource Inventory Papers or comprehensive studies prepared using evaluation procedures established by the Province for surficial and bedrock resources, as amended from time to time, that has a sufficient quantity and quality to warrant present or future extraction.

Designated and available: means lands designated in the official plan for urban residential use. For municipalities where more detailed official plan policies (e.g. secondary plans) are required before development applications can be considered for approval, only lands that have commenced the more detailed planning process are considered to be *designated and available* for the purposes of this definition.

Designated growth areas: means lands within *settlement areas* designated in an official plan for growth over the long-term planning horizon provided in policy 1.1.2, but which have not yet been fully developed. *Designated growth areas* include lands which are *designated and available* for residential growth in accordance with policy 1.4.1(a), as well as lands required for employment and other uses.

Designated vulnerable area: means areas defined as vulnerable, in accordance with provincial standards, by virtue of their importance as a drinking water source.

Development: means the creation of a new lot, a change in land use, or the construction of buildings and structures requiring approval under the *Planning Act*, but does not include:

- a) activities that create or maintain *infrastructure* authorized under an environmental assessment process;
- b) works subject to the *Drainage Act*; or
- c) for the purposes of policy 2.1.4(a), underground or surface mining of *minerals* or advanced exploration on mining lands in *significant areas of mineral potential* in Ecoregion 5E, where advanced exploration has the same meaning as under the *Mining Act*. Instead, those matters shall be subject to policy 2.1.5(a).

Dynamic beach hazard: means areas of inherently unstable accumulations of shoreline sediments along the *Great Lakes - St. Lawrence River System* and *large inland lakes*, as identified by provincial standards, as amended from time to time. The *dynamic beach hazard* limit consists of the *floodings hazard* limit plus a dynamic beach allowance.

Ecological function: means the natural processes, products or services that living and non-living environments provide or perform within or between species, ecosystems and landscapes. These may include biological, physical and socio-economic interactions.

Employment area: means those areas designated in an official plan for clusters of business and economic activities including, but not limited to, manufacturing, warehousing, offices, and associated retail and ancillary facilities.

Endangered species: means a species that is listed or categorized as an "Endangered Species" on the Ontario Ministry of Natural Resources' official species at risk list, as updated and amended from time to time.

Erosion hazard: means the loss of land, due to human or natural processes, that poses a threat to life and property. The *erosion hazard* limit is determined using considerations that include the 100 year erosion rate (the average annual rate of recession

extended over an one hundred year time span), an allowance for slope stability, and an erosion/erosion access allowance.

Essential emergency service: means services which would be impaired during an emergency as a result of flooding, the failure of floodproofing measures and/or protection works, and/or erosion.

Fish: means fish, which as defined in the *Fisheries Act*, includes fish, shellfish, crustaceans, and marine animals, at all stages of their life cycles.

Fish habitat: as defined in the *Fisheries Act*, means spawning grounds and nursery, rearing, food supply, and migration areas on which *fish* depend directly or indirectly in order to carry out their life processes.

Flood fringe: for *river, stream and small inland lake systems*, means the outer portion of the *flood plain* between the *floodway* and the *floodings hazard* limit. Depths and velocities of flooding are generally less severe in the flood fringe than those experienced in the *floodway*.

Flood plain: for *river, stream and small inland lake systems*, means the area, usually low lands adjoining a watercourse, which has been or may be subject to *floodings hazards*.

Floodings hazard: means the inundation, under the conditions specified below, of areas adjacent to a shoreline or a river or stream system and not ordinarily covered by water:

- a) Along the shorelines of the *Great Lakes - St. Lawrence River System* and *large inland lakes*, the *floodings hazard* limit is based on the *one hundred year flood level* plus an allowance for *wave uprush* and *other water-related hazards*;
- b) Along *river, stream and small inland lake systems*, the *floodings hazard* limit is the greater of:
 - 1. the flood resulting from the rainfall actually experienced during a major storm such as the Hurricane Hazel storm (1954) or the Timmins storm (1961), transposed over a specific watershed and combined with the local conditions, where evidence suggests that the storm event could have potentially occurred over watersheds in the general area;
 - 2. the *one hundred year flood*; and
 - 3. a flood which is greater than 1. or 2. which was actually experienced in a particular watershed or portion thereof as a result of ice jams and which has been approved as the standard for that specific area by the Minister of Natural Resources;

except where the use of the *one hundred year flood* or the actually experienced event has been approved by the Minister of Natural Resources as the standard for a specific watershed (where the past history of flooding supports the lowering of the standard).

Floodproofing standard: means the combination of measures incorporated into the basic design and/or construction of buildings, structures, or properties to reduce or eliminate *floodings hazards*, *wave uprush* and *other water-related hazards* along the shorelines of the *Great Lakes - St. Lawrence River*

System and large inland lakes, and flooding hazards along river, stream and small inland lake systems.

Floodway: for river, stream and small inland lake systems, means the portion of the *flood plain* where development and site alteration would cause a danger to public health and safety or property damage.

Where the one zone concept is applied, the *floodway* is the entire contiguous *flood plain*.

Where the *two zone concept* is applied, the *floodway* is the contiguous inner portion of the *flood plain*, representing that area required for the safe passage of flood flow and/or that area where flood depths and/or velocities are considered to be such that they pose a potential threat to life and/or property damage. Where the *two zone concept* applies, the outer portion of the *flood plain* is called the *flood fringe*.

Great Lakes - St. Lawrence River System: means the major water system consisting of Lakes Superior, Huron, St. Clair, Erie and Ontario and their connecting channels, and the St. Lawrence River within the boundaries of the Province of Ontario.

Green infrastructure: means natural and human-made elements that provide ecological and hydrological benefits. *Green infrastructure* can include components such as natural heritage features and systems, parklands, stormwater management systems, urban forests, permeable surfaces, and green roofs.

Ground water feature: refers to water-related features in the earth's subsurface, including recharge/discharge areas, water tables, aquifers and unsaturated zones that can be defined by surface and subsurface hydrogeologic investigations.

Habitat of endangered species and threatened species: means

- a) with respect to a species listed on the Species at Risk in Ontario List as an endangered or threatened species for which a regulation made under clause 55(1)(a) of the *Endangered Species Act, 2007* is in force, the area prescribed by that regulation as the habitat of the species; or
- b) with respect to any other species listed on the Species at Risk in Ontario List as an endangered or threatened species, an area on which the species depends, directly or indirectly, to carry on its life processes, including life processes such as reproduction, rearing, hibernation, migration or feeding, as approved by the Ontario Ministry of Natural Resources; and
- c) places in the areas described in clause (a) or (b), whichever is applicable, that are used by members of the species as dens, nests, hibernacula or other residences.

Hazardous lands: means

- a) property or lands that could be unsafe for development due to naturally occurring processes. Along the shorelines of the *Great Lakes - St. Lawrence River System*, this means the land, including that covered by water, between the international boundary, where applicable, and the furthest landward limit of the *flooding hazard, erosion hazard or dynamic beach hazard* limits. Along the shorelines of *large inland lakes*, this means the land, including that covered by

water, between a defined offshore distance or depth and the furthest landward limit of the *flooding hazard, erosion hazard or dynamic beach hazard* limits. Along river, stream and small inland lake systems, this means the land, including that covered by water, to the furthest landward limit of the *flooding hazard or erosion hazard* limits; and

- b) for the purposes of policies 3.1.1(d) and 3.1.8, areas assessed as being at high to extreme risk for wildland fire using evaluation procedures established by the Ontario Ministry of Natural Resources, as amended from time to time.

Hazardous sites: means property or lands that could be unsafe for development and site alteration due to naturally occurring hazards. These may include unstable soils (sensitive marine clays [leda], organic soils) or unstable bedrock (karst topography).

Hazardous substances: means substances which, individually, or in combination with other substances, are normally considered to pose a danger to public health, safety and the environment. These substances generally include a wide array of materials that are toxic, ignitable, corrosive, reactive, radioactive or pathological.

Heritage attributes: means the principal features or elements that contribute to a *protected heritage property's* cultural heritage value or interest, and may include the property's built or manufactured elements, as well as natural landforms, vegetation, water features, and its visual setting (including significant views or vistas to or from a *protected heritage property*).

High quality: means primary and secondary sand and gravel resources and bedrock resources as defined in the Aggregate Resource Inventory Papers (ARIP).

Hydrologic function: means the functions of the hydrological cycle that include the occurrence, circulation, distribution and chemical and physical properties of water on the surface of the land, in the soil and underlying rocks, and in the atmosphere, and water's interaction with the environment including its relation to living things.

Individual on-site sewage services: means sewage systems, as defined in O. Reg. 350/06 under the *Building Code Act, 1992*, that are owned, operated and managed by the owner of the property upon which the system is located.

Individual on-site water services: means individual, autonomous water supply systems that are owned, operated and managed by the owner of the property upon which the system is located.

Infrastructure: means physical structures (facilities and corridors) that form the foundation for development.

Infrastructure includes: sewage and water systems, septage treatment systems, stormwater management systems, waste management systems, electricity generation facilities, electricity transmission and distribution systems, communications/telecommunications, transit and transportation

corridors and facilities, oil and gas pipelines and associated facilities.

Intensification: means the development of a property, site or area at a higher density than currently exists through:

- a) *redevelopment*, including the reuse of *brownfield sites*;
- b) the development of vacant and/or underutilized lots within previously developed areas;
- c) infill development; and
- d) the expansion or conversion of existing buildings.

Institutional use: means land uses where there is a threat to the safe evacuation of the sick, the elderly, the physically challenged or the young during an emergency as a result of flooding, failure of floodproofing measures or protection works, or erosion.

Large inland lakes: means those waterbodies having a surface area of equal to or greater than 100 square kilometres where there is not a measurable or predictable response to a single runoff event.

Legal or technical reasons: for the purposes of policy 2.3.4.2, means severances for purposes such as easements, corrections of deeds, quit claims, and minor boundary adjustments, which do not result in the creation of a new lot.

Low and moderate income households: means

- a) in the case of ownership housing, households with incomes in the lowest 60 percent of the income distribution for the *regional market area*; or
- b) in the case of rental housing, households with incomes in the lowest 60 percent of the income distribution for renter households for the *regional market area*.

Major facilities: means facilities which may require separation from *sensitive land uses*, including but not limited to *airports*, transportation infrastructure and corridors, *rail facilities*, *marine facilities*, sewage treatment facilities, *waste management systems*, oil and gas pipelines, industries, and resource extraction activities.

Major goods movement facilities and corridors: means transportation facilities and corridors associated with the inter- and intra-provincial movement of goods. Examples include: inter-modal facilities, ports, *airports*, *rail facilities*, freight corridors, freight facilities, and haul routes and primary transportation corridors used for the movement of goods. Approaches that are freight-supportive may be recommended in guidelines developed by the Province or based on municipal approaches that achieve the same objectives.

Marine facilities: means ferries, harbours, ports, ferry terminals, canals and associated uses, including designated lands for future *marine facilities*.

Mine hazard: means any feature of a mine as defined under the *Mining Act*, or any related disturbance of the ground that has not been rehabilitated.

Minerals: means metallic minerals and non-metallic minerals as herein defined, but does not include *mineral aggregate resources* or *petroleum resources*.

Metallic minerals means those minerals from which metals (e.g. copper, nickel, gold) are derived.

Non-metallic minerals means those minerals that are of value for intrinsic properties of the minerals themselves and not as a source of metal. They are generally synonymous with industrial minerals (e.g. asbestos, graphite, kyanite, mica, nepheline syenite, salt, talc, and wollastonite).

Mineral aggregate operation: means

- a) lands under license or permit, other than for *wayside pits and quarries*, issued in accordance with the *Aggregate Resources Act*;
- b) for lands not designated under the *Aggregate Resources Act*, established pits and quarries that are not in contravention of municipal zoning by-laws and including adjacent land under agreement with or owned by the operator, to permit continuation of the operation; and
- c) associated facilities used in extraction, transport, beneficiation, processing or recycling of *mineral aggregate resources* and derived products such as asphalt and concrete, or the production of secondary related products.

Mineral aggregate resources: means gravel, sand, clay, earth, shale, stone, limestone, dolostone, sandstone, marble, granite, rock or other material prescribed under the *Aggregate Resources Act* suitable for construction, industrial, manufacturing and maintenance purposes but does not include metallic ores, asbestos, graphite, kyanite, mica, nepheline syenite, salt, talc, wollastonite, mine tailings or other material prescribed under the *Mining Act*.

Mineral deposits: means areas of identified *minerals* that have sufficient quantity and quality based on specific geological evidence to warrant present or future extraction.

Mineral mining operation: means mining operations and associated facilities, or, past producing mines with remaining mineral development potential that have not been permanently rehabilitated to another use.

Minimum distance separation formulae: means formulae and guidelines developed by the Province, as amended from time to time, to separate uses so as to reduce incompatibility concerns about odour from livestock facilities.

Multi-modal transportation system: means a transportation system which may include several forms of transportation such as automobiles, walking, trucks, cycling, buses, rapid transit, rail (such as commuter and freight), air and marine.

Municipal sewage services: means a sewage works within the meaning of section 1 of the *Ontario Water Resources Act* that is owned or operated by a municipality.

Municipal water services: means a municipal drinking-water system within the meaning of section 2 of the *Safe Drinking Water Act, 2002*.

Natural heritage features and areas: means features and areas, including *significant wetlands*, *significant coastal wetlands*, *fish habitat*, *significant woodlands* south and east of the Canadian Shield, *significant valleylands* south and east of the Canadian Shield, *habitat of endangered species and threatened species*, *significant wildlife habitat*, and *significant areas of natural and scientific interest*, which are important for their environmental and social values as a legacy of the natural landscapes of an area.

Natural heritage system: means a system made up of *natural heritage features and areas*, and linkages intended to provide connectivity (at the regional or site level) and support natural processes which are necessary to maintain biological and geological diversity, natural functions, viable populations of indigenous species and ecosystems. These systems can include: *natural heritage features and areas*; federal and provincial parks and conservation reserves, other natural heritage features, lands that have been restored or have the potential to be restored to a natural state, areas that support hydrologic functions, and working landscapes that enable ecological functions to continue. The Province has a recommended approach for identifying *natural heritage systems*, but municipal approaches that achieve or exceed the same objective may also be used.

Negative impacts: means

- a) in regard to policy 1.6.5.4 and 1.6.5.5, degradation to the *quality and quantity of water*, *sensitive surface water features* and *sensitive ground water features*, and their related *hydrologic functions*, due to single, multiple or successive *development*. *Negative impacts* should be assessed through environmental studies including hydrogeological or water quality impact assessments, in accordance with provincial standards;
- b) in regard to policy 2.2, degradation to the *quality and quantity of water*, *sensitive surface water features* and *sensitive ground water features*, and their related *hydrologic functions*, due to single, multiple or successive *development* or *site alteration* activities;
- c) in regard to *fish habitat*, the harmful alteration, disruption or destruction of *fish habitat*, except where, in conjunction with the appropriate authorities, it has been authorized under the *Fisheries Act*, using the guiding principle of no net loss of productive capacity; and
- d) in regard to other *natural heritage features and areas*, degradation that threatens the health and integrity of the natural features or *ecological functions* for which an area is identified due to single, multiple or successive *development* or *site alteration* activities.

Normal farm practices: means a practice, as defined in the *Farming and Food Production Protection Act, 1998*, that is conducted in a manner consistent with proper and acceptable customs and standards as established and followed by similar agricultural operations under similar circumstances; or makes use of innovative technology in a manner consistent with proper advanced farm management practices. Normal farm practices shall be consistent with the *Nutrient Management Act, 2002* and regulations made under that Act.

Oil, gas and salt hazards: means any feature of a well or work as defined under the *Oil, Gas and Salt Resources Act*, or any related disturbance of the ground that has not been rehabilitated.

On-farm diversified uses: means small scale uses that are secondary to the principle use of the property and help support the farm. *On-farm diversified uses* include, but are not limited to, home occupations, home industries, *agri-tourism uses*, and uses that produce value-added agricultural products from the farm operation.

One hundred year flood: for *river, stream and small inland lake systems*, means that flood, based on an analysis of precipitation, snow melt, or a combination thereof, having a return period of 100 years on average, or having a 1% chance of occurring or being exceeded in any given year.

One hundred year flood level: means

- a) for the shorelines of the Great Lakes, the peak instantaneous stillwater level, resulting from combinations of mean monthly lake levels and wind setups, which has a 1% chance of being equalled or exceeded in any given year;
- b) in the connecting channels (St. Marys, St. Clair, Detroit, Niagara and St. Lawrence Rivers), the peak instantaneous stillwater level which has a 1% chance of being equalled or exceeded in any given year; and
- c) for large inland lakes, lake levels and wind setups that have a 1% chance of being equalled or exceeded in any given year, except that, where sufficient water level records do not exist, the one hundred year flood level is based on the highest known water level and wind setups.

Other water-related hazards: means water-associated phenomena other than *flooding hazards* and *wave uprush* which act on shorelines. This includes, but is not limited to ship-generated waves, ice piling and ice jamming.

Partial services: means

- a) *municipal sewage services* or *private communal sewage services* and *individual on-site water services*; or
- b) *municipal water services* or *private communal water services* and *individual on-site sewage services*.

Petroleum resource operations: means oil, gas and salt wells and associated facilities and other drilling operations, oil field fluid disposal wells and associated facilities, and wells and facilities for the underground storage of natural gas and other hydrocarbons.

Petroleum resources: means oil, gas, and salt (extracted by solution mining method) and formation water resources which have been identified through exploration and verified by preliminary drilling or other forms of investigation. This may include sites of former operations where resources are still present or former sites that may be converted to underground storage for natural gas or other hydrocarbons.

Planned corridors: means corridors or future corridors which are required to meet projected needs, and are identified through *provincial plans*, preferred alignment(s) determined through the *Environmental Assessment Act* process, or identified through

planning studies where the Ontario Ministry of Transportation is actively pursuing the identification of a corridor. Approaches for the protection of *planned corridors* may be recommended in guidelines developed by the Province.

Portable asphalt plant: means a facility

- a) with equipment designed to heat and dry aggregate and to mix aggregate with bituminous asphalt to produce asphalt paving material, and includes stockpiling and storage of bulk materials used in the process; and
- b) which is not of permanent construction, but which is to be dismantled at the completion of the construction project.

Portable concrete plant: means a building or structure

- a) with equipment designed to mix cementing materials, aggregate, water and admixtures to produce concrete, and includes stockpiling and storage of bulk materials used in the process; and
- b) which is not of permanent construction, but which is designed to be dismantled at the completion of the construction project.

Prime agricultural area: means areas where *prime agricultural lands* predominate. This includes: areas of *prime agricultural lands* and associated Canada Land Inventory Class 4 to 7 soils; and additional areas where there is a local concentration of farms which exhibit characteristics of ongoing agriculture. *Prime agricultural areas* may be identified by the Ontario Ministry of Agriculture, Food and Rural Affairs using guidelines developed by the Province as amended from time to time. A *prime agricultural area* may also be identified through an alternative agricultural land evaluation system approved by the Province.

Prime agricultural land: means land that includes *specialty crop areas* and/or Canada Land Inventory Classes 1, 2, and 3 soils, as amended from time to time, in this order of priority for protection.

Private communal sewage services: means a sewage works within the meaning of section 1 of the *Ontario Water Resources Act* that serves six or more lots or private residences and is not owned by a municipality.

Private communal water services: means a non-municipal drinking-water system within the meaning of section 2 of the *Safe Drinking Water Act, 2002* that serves six or more lots or private residences.

Protected heritage property: means property designated under Parts IV, V or VI of the *Ontario Heritage Act*; heritage conservation easement property under Parts II or IV of the *Ontario Heritage Act*; UNESCO World Heritage Sites; property identified by the Province and prescribed public bodies as provincial heritage property under the Standards and Guidelines for Conservation of Provincial Heritage Properties; and property that is the subject of a covenant or agreement between the owner of a property and a conservation body or level of government, registered on title and executed with the primary purpose of preserving, conserving and maintaining a cultural heritage feature or resource, or preventing its destruction, demolition or loss.

Protection works standards: means the combination of non-structural or structural works and allowances for slope stability and flooding/erosion to reduce the damage caused by *flooding hazards*, *erosion hazards* and *other water-related hazards*, and to allow access for their maintenance and repair.

Provincial and federal requirements: means

- a) in regard to policy 2.1.6, legislation and policies administered by the federal or provincial governments for the purpose of the protection of *fish* and *fish habitat*, and related, scientifically established standards such as water quality criteria for protecting lake trout populations; and
- b) in regard to policy 2.1.7 legislation and policies administered by the provincial government or federal government, where applicable, for the purpose of protecting species at risk and their habitat.

Provincial plan: means a provincial plan within the meaning of section 1 of the *Planning Act*.

Public service facilities: means land, buildings and structures for the provision of programs and services provided or subsidized by a government or other body, such as social assistance, recreation, police and fire protection, health and educational programs, and cultural services. *Public service facilities* do not include *infrastructure*.

Quality and quantity of water: is measured by indicators associated with hydrologic function such as minimum base flow, depth to water table, aquifer pressure, oxygen levels, suspended solids, temperature, bacteria, nutrients and hazardous contaminants, and hydrologic regime.

Rail facilities: means rail corridors, rail sidings, train stations, inter-modal facilities, rail yards and associated uses, including designated lands for future *rail facilities*.

Recreation: means leisure time activity undertaken in built or natural settings for purposes of physical activity, health benefits, sport participation and skill development, personal enjoyment, positive social interaction and the achievement of human potential.

Redevelopment: means the creation of new units, uses or lots on previously developed land in existing communities, including *brownfield sites*.

Regional market area: refers to an area that has a high degree of social and economic interaction. The upper or single-tier municipality, or planning area, will normally serve as the *regional market area*. However, where the functional *regional market area* extends significantly beyond these boundaries, then the *regional market area* will be based on the larger market area. Where *regional market areas* are very large and sparsely populated, a smaller area, if defined in an official plan, may be utilized.

Renewable energy systems: means a system that generates electricity from an energy source that is renewed by natural

processes including, but not limited to, wind, water, biomass, biogas, solar energy and geothermal energy.

Reserve sewage system capacity: means design or planned capacity in a centralized waste water treatment facility which is not yet committed to existing or approved development. For the purposes of policy 1.6.5.6, reserve capacity for *private communal sewage services* and *individual on-site sewage services* is considered sufficient if the hauled sewage from the development can be treated or disposed of at sites approved under the *Environmental Protection Act* or the *Ontario Water Resources Act*, but not by land-applying untreated, hauled sewage.

Reserve water system capacity: means design or planned capacity in a centralized water treatment facility which is not yet committed to existing or approved development.

Residence surplus to a farming operation: means an existing habitable farm residence that is rendered surplus as a result of farm consolidation (the acquisition of additional farm parcels to be operated as one farm operation).

Residential intensification: means intensification of a property, site or area which results in a net increase in residential units or accommodation and includes:

- a) redevelopment, including the redevelopment of *brownfield sites*;
- b) the development of vacant or underutilized lots within previously developed areas;
- c) infill development;
- d) the conversion or expansion of existing industrial, commercial and institutional buildings for residential use; and
- e) the conversion or expansion of existing residential buildings to create new residential units or accommodation, including accessory apartments, secondary suites and rooming houses.

River, stream and small inland lake systems: means all watercourses, rivers, streams, and small inland lakes or waterbodies that have a measurable or predictable response to a single runoff event.

Rural areas: means lands which are located outside *settlement areas* and which are outside *prime agricultural areas*.

Sensitive: in regard to *surface water features* and *ground water features*, means areas that are particularly susceptible to impacts from activities or events including, but not limited to, water withdrawals, and additions of pollutants.

Sensitive land uses: means buildings, amenity areas, or outdoor spaces where routine or normal activities occurring at reasonably expected times would experience one or more *adverse effects* from contaminant discharges generated by a nearby *major facility*. *Sensitive land uses* may be a part of the natural or built environment. Examples may include, but are not limited to: residences, day care centres, and educational and health facilities.

Settlement areas: means urban areas and rural settlement areas within municipalities (such as cities, towns, villages and hamlets) that are:

- a) built up areas where development is concentrated and which have a mix of land uses; and
- b) lands which have been designated in an official plan for development over the long-term planning horizon provided for in policy 1.1.2. In cases where land in *designated growth areas* is not available, the *settlement area* may be no larger than the area where development is concentrated.

Sewage and water services: includes *municipal sewage services* and *municipal water services*, *private communal sewage services* and *private communal water services*, *individual on-site sewage services* and *individual on-site water services*, and *partial services*.

Significant: means

- a) in regard to *wetlands*, *coastal wetlands* and *areas of natural and scientific interest*, an area identified as provincially significant by the Ontario Ministry of Natural Resources using evaluation procedures established by the Province, as amended from time to time;
- b) in regard to *woodlands*, an area which is ecologically important in terms of features such as species composition, age of trees and stand history; functionally important due to its contribution to the broader landscape because of its location, size or due to the amount of forest cover in the planning area; or economically important due to site quality, species composition, or past management history. These are to be identified using criteria established by the Ontario Ministry of Natural Resources.
- c) in regard to other features and areas in policy 2.1, ecologically important in terms of features, functions, representation or amount, and contributing to the quality and diversity of an identifiable geographic area or *natural heritage system*;
- d) in regard to *mineral* potential, an area identified as provincially significant through evaluation procedures developed by the Province, as amended from time to time, such as the Provincially Significant Mineral Potential Index; and
- e) in regard to cultural heritage and archaeology, resources that are valued for the important contribution they make to our understanding of the history of a place, an event, or a people.

Criteria for determining significance for the resources identified in sections (c)-(e) are recommended by the Province, but municipal approaches that achieve or exceed the same objective may also be used.

While some significant resources may already be identified and inventoried by official sources, the significance of others can only be determined after evaluation.

Site alteration: means activities, such as grading, excavation and the placement of fill that would change the landform and natural vegetative characteristics of a site.

For the purposes of policy 2.1.4(a), *site alteration* does not include underground or surface mining of *minerals* or advanced

exploration on mining lands in *significant areas of mineral potential* in Ecoregion 5E, where advanced exploration has the same meaning as in the *Mining Act*. Instead, those matters shall be subject to policy 2.1.5(a).

Special needs: means any housing, including dedicated facilities, in whole or in part, that is used by people who have specific needs beyond economic needs, including but not limited to, needs such as mobility requirements or support functions required for daily living. Examples of *special needs* housing may include, but are not limited to, housing for persons with disabilities such as physical, sensory or mental health disabilities, and housing for seniors with special needs.

Special Policy Area: means an area within a community that has historically existed in the *flood plain* and where site-specific policies, approved by both the Ministers of Natural Resources and Municipal Affairs and Housing, are intended to provide for the continued viability of existing uses (which are generally on a small scale) and address the significant social and economic hardships to the community that would result from strict adherence to provincial policies concerning *development*. The criteria and procedures for approval are established by the Province.

A *Special Policy Area* is not intended to allow for new or intensified *development* and *site alteration*, if a community has feasible opportunities for *development* outside the *flood plain*.

Specialty crop area: means areas designated using guidelines developed by the Province, as amended from time to time. In these areas, specialty crops are predominantly grown such as tender fruits (peaches, cherries, plums), grapes, other fruit crops, vegetable crops, greenhouse crops, and crops from agriculturally developed organic soil, usually resulting from:

- a) soils that have suitability to produce specialty crops, or lands that are subject to special climatic conditions, or a combination of both;
- b) farmers skilled in the production of specialty crops; and
- c) a long-term investment of capital in areas such as crops, drainage, infrastructure and related facilities and services to produce, store, or process specialty crops.

Surface water feature: refers to water-related features on the earth's surface, including headwaters, rivers, stream channels, inland lakes, seepage areas, recharge/discharge areas, springs, wetlands, and associated riparian lands that can be defined by their soil moisture, soil type, vegetation or topographic characteristics.

Threatened species: means a species that is listed or categorized as a "Threatened Species" on the Ontario Ministry of Natural Resources' official species at risk list, as updated and amended from time to time.

Transit-supportive: in regard to land use patterns, means development that makes transit viable and improves the quality of the experience of using transit. It often refers to compact, mixed-use development that has a high level of employment and residential densities. Approaches may be recommended in

guidelines developed by the Province or based on municipal approaches that achieve the same objectives.

Transportation demand management: means a set of strategies that result in more efficient use of the *transportation system* by influencing travel behaviour by mode, time of day, frequency, trip length, regulation, route, or cost.

Transportation system: means a system consisting of facilities, corridors and rights-of-way for the movement of people and goods, and associated transportation facilities including transit stops and stations, sidewalks, cycle lanes, bus lanes, high occupancy vehicle lanes, *rail facilities*, parking facilities, park'n'ride lots, service centres, rest stops, vehicle inspection stations, inter-modal facilities, harbours, *airports*, *marine facilities*, ferries, canals and associated facilities such as storage and maintenance.

Two zone concept: For *river, stream and small inland lake systems*, the *floodway* is the portion of the *flood plain* where *development* and *site alteration* would cause a danger to public health and safety or property damage. Where the *two zone concept* is applied, the *floodway* is the contiguous inner portion of the *flood plain*, representing that area required for the safe passage of flood flow and/or that area where flood depths and/or velocities are considered to be such that they pose a potential threat to life and/or property damage. Where the *two zone concept* applies, the outer portion of the *flood plain* is called the *flood fringe*.

Valleylands: means a natural area that occurs in a valley or other landform depression that has water flowing through or standing for some period of the year.

Vulnerable: means surface and ground water that can be easily changed or impacted by virtue of their vicinity to activities or events or by permissive pathways between activities and the surface and/or ground water.

Waste management system: means sites and facilities to accommodate solid waste from one or more municipalities and includes recycling facilities, transfer stations, processing sites and disposal sites.

Watershed: means an area that is drained by a river and its tributaries.

Wave uprush: means the rush of water up onto a shoreline or structure following the breaking of a wave; the limit of wave uprush is the point of furthest landward rush of water onto the shoreline.

Wayside pits and quarries: means a temporary pit or quarry opened and used by or for a public authority solely for the purpose of a particular project or contract of road construction and not located on the road right-of-way.

Wetlands: means lands that are seasonally or permanently covered by shallow water, as well as lands where the water table is close to or at the surface. In either case the presence of abundant water has caused the formation of hydric soils and has

favoured the dominance of either hydrophytic plants or water tolerant plants. The four major types of wetlands are swamps, marshes, bogs and fens.

Periodically soaked or wet lands being used for agricultural purposes which no longer exhibit wetland characteristics are not considered to be wetlands for the purposes of this definition.

Wildland fire mitigation standards: means the combination of risk assessment tools and mitigation measures identified by the Province, as amended from time to time, to be incorporated into the design, construction and/or modification of buildings, structures, properties and/or communities to reduce the risk to public safety, infrastructure and property from wildland fires.

Wildlife habitat: means areas where plants, animals and other organisms live, and find adequate amounts of food, water,

shelter and space needed to sustain their populations. Specific wildlife habitats of concern may include areas where species concentrate at a vulnerable point in their annual or life cycle; and areas which are important to migratory or non-migratory species.

Woodlands: means treed areas that provide environmental and economic benefits to both the private landowner and the general public, such as erosion prevention, hydrological and nutrient cycling, provision of clean air and the long-term storage of carbon, provision of wildlife habitat, outdoor recreational opportunities, and the sustainable harvest of a wide range of woodland products. *Woodlands* include treed areas, woodlots or forested areas and vary in their level of significance at the local, regional and provincial levels. *Woodlands* may be delineated according to the *Forestry Act* definition or the Province's Ecological Land Classification system definition for "forest".

Consultation Questions

This section contains specific consultation questions for your consideration and input.

For your convenience, this section of the discussion paper can be removed and used to mail or fax back your comments to the Ministry of Municipal Affairs and Housing.

Comments should be directed to:

Provincial Policy Statement Review
Ministry of Municipal Affairs and Housing
Provincial Planning Policy Branch
777 Bay Street, 14th Floor
Toronto, ON M5G 2E5

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E-mail: PPSreview@ontario.ca

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Please note: All comments and submissions received will become part of the public record.

You can also submit your comments electronically, by visiting ontario.ca/PPS.

The Province values your input and thanks you for your comments. Public input is essential to ensure we have a land use planning system that supports a strong Ontario.

Comments must be received no later than November 23, 2012.

Your Contact Information

Name

Organization

Address

Telephone

Fax

E-mail Address

1. Do the draft policies provide sufficient direction to effectively protect provincial interests in land use planning? (See page 4.)

[illegible]

2. Are there additional land use planning matters that require provincial policy direction and which are not included?

[illegible]

3. Do you foresee any implementation challenges with the draft policies?

[illegible]

4. Is additional support material needed to help implement the Provincial Policy Statement?

[illegible]

The Province also wants your views on the current 5-year review period for the Provincial Policy Statement, and whether you believe section 3 of the *Planning Act* should be amended to extend the period between reviews of the PPS.

5. Do you think that the legislated Provincial Policy Statement review cycle should be extended from the current 5-year period?

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