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DATE: January 12, 2010

TO: Chair and Members of Planning and Development Committee
Meeting Date: February 1, 2010

FROM: Edward R. Sajecki
Commissioner of Planning and Building

SUBJECT: **Ontario Population Projections (2008 – 2036)**

RECOMMENDATION: That the report titled *Ontario Population Projections (2008 – 2036)*, dated January 12, 2010 from the Commissioner of Planning and Building, be received for information.

BACKGROUND: The report titled "*Ontario Population Projections (2008 – 2036)*" from the Ministry of Finance was released on November 10, 2009. The report was sent to the Regional Municipality of Peel with a cover letter from the Deputy Minister, Ministry of Finance, and included as correspondence in the Regional General Committee agenda for December 3, 2009 (see Appendix 1). A copy of the full 100 page document can be found at the Ministry of Finance's website www.fin.gov.on.ca/en/economy/demographics/projections/demog09.pdf. The population projection for the year 2031 for the geographic area of Peel Region is 2,078,600 persons.

The Growth Plan for the Greater Golden Horseshoe 2006, prepared and approved under the *Places to Grow Act, 2005* by the Ministry of Energy and Infrastructure (previously the Ministry of Public Infrastructure Renewal), provided a population forecast for the year 2031 for the geographic area of Peel Region of 1,640,000 persons. This is the figure currently being used for planning purposes, although the Ministry of

Energy and Infrastructure has indicated that these projections are under review and that the projections by the Ministry of Finance will inform that review.

COMMENTS:

The highlights of a comparison of the two sets of projections are:

- The Growth Plan for the Greater Golden Horseshoe, 2006 forecasted a population for the year 2031 for the geographic area of Peel Region at 1,640,000 persons;
- The Ministry of Finance population projection for the year 2031 for the geographic area of Peel Region is 2,078,600 persons as shown in Table 1 of Appendix 2. This is an increase of 438,600 persons compared to the Growth Plan for the Greater Golden Horseshoe;
- The Ministry of Finance releases yearly updates of the Provincial population projections (Table 2 in Appendix 2). The current release, Fall 2009, contains the first projections based on the 2006 Census. Previous year releases were based on the 2001 Census. Comparing Fall 2009 population projections to Spring 2006 population projections, it is noted that growth in Peel Region has been decreased between 2006 and 2011, while the Fall 2009 projection release shows an accelerated growth rate between 2011 and 2031;
- The City of Mississauga retained Hemson Consulting Ltd. to prepare a growth forecast in 2008 for the years 2008-2031. This report was submitted to Planning and Development Committee (PDC) on January 12, 2009. For the year 2031, Hemson projected a population of 812,000 persons for the City of Mississauga (see Table 1 in Appendix 2);
- The apportionment ratio between Peel Region's population and the City of Mississauga's population has declined during the period from 1996 to 2006, from 64% to 58% as shown in Table 3 of Appendix 3. If the population apportionment is used as a measure of potential impact, and using the apportionment based on Hemson's growth forecast of 49% in 2031, the forecast for the City of Mississauga would be approximately 1,018,500 persons by 2031 according to the

Ministry of Finance forecast. This would be an increase of approximately 206,500 persons by 2031 above the Hemson forecast in the High Growth Scenario of 812,000 persons as shown in Table 1 of Appendix 2.

- The impact of this population growth on the City of Mississauga would require greater investments in infrastructure and other services. This added growth could have a positive impact in terms of transit-supported development in the right location to achieve other city-building objectives; and
- The letter to the Regional Clerk stated that, “The projections use assumptions about births, deaths and migration determined through analysis of past and current trends. The projections do not represent government population targets and they do not incorporate explicit policy and planning considerations.” The Ministry of Energy and Infrastructure has initiated a review of the forecasts in the Growth Plan for the Greater Golden Horseshoe, prepared and approved under the *Places to Grow Act, 2005* and that “In the meantime, the population and employment projections contained in the Growth Plan are to be used for planning for and managing growth. All decisions under *the Planning Act* must conform to the Growth Plan.”

STRATEGIC PLAN: Increased population in the appropriate location would be supportive of the strategic pillar for change in the City’s Strategic Plan, “developing a transit-oriented city”.

Also, in the “Complete Our Neighbourhoods” strategic pillar, Action 17 recognizes the need to increase our population target to fund and support new infrastructure.

FINANCIAL IMPACT: An increase in the City’s population would impact the provision of infrastructure and services to accommodate increased growth. The details would be established when an actual figure is agreed upon.

CONCLUSION:

The Ministry of Finance has released updated population projections based on the 2006 Census with a significant population variance from the projections provided as part of the Growth Plan for the geographic area of Peel Region. These numbers will provide input for the review of the projections in the Growth Plan being undertaken by the Ministry of Energy and Infrastructure. Depending on the outcome of this review, the upper limit of growth for the City of Mississauga could be considerably higher than the figure currently being used for planning purposes. Staff will monitor the review process and report to Planning and Development Committee, as required.

ATTACHMENTS:

APPENDIX 1: Letter dated November 10, 2009 from Peter Wallace, Deputy Minister, Ministry of Finance, to Ms. Charlotte Gravlev, Regional Clerk
APPENDIX 2: Historic Population and Future Population Forecasts

Original Signed By:

Edward R. Sajecki
Commissioner of Planning and Building

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APPENDIX 1



LEGISLATIVE SERVICES	
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November 10, 2009

Ms. Charlotte Gravlev
Clerk
Regional Municipality of Peel
10 Peel Centre Dr.
Brampton, Ontario L6T 4B9

Dear Ms. Gravlev:

I am pleased to let you know that the new Ministry of Finance population projections for Ontario and its 49 Census Divisions, 2008-2036, have been released. They can be found on the ministry's website at <http://www.fin.gov.on.ca/en/economy/demographics/>. A CD-Rom of the projections report and tables is enclosed.

Ministry of Finance officials analyzed the feedback from the municipal consultation held in August and the preliminary projections were fine-tuned. The final projections are based on the 2006 Census and replace projections based on the 2001 Census, last updated in Spring 2008.

These projections are developed to assist municipalities, government ministries and other agencies with their long-term planning. The projections provide detail by age and sex for every census division and for every year from 2008 to 2036. They represent the only publicly available set of population projections for the whole of Ontario where census division projections aggregate to the provincial total.

The projections use assumptions about births, deaths and migration determined through analysis of past and current trends. The projections do not represent government population targets and they do not incorporate explicit policy and planning considerations. They will be updated annually to provide users with projections in line with the latest population estimates from Statistics Canada.

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The Ministry of Energy and Infrastructure has initiated a review of the forecasts in the Growth Plan for the Greater Golden Horseshoe, prepared and approved under the Places to Grow Act, 2005. The new population projections by the Ministry of Finance will inform that review.

In the meantime, the population and employment projections contained in the Growth Plan are to be used for planning for and managing growth. All decisions under the Planning Act must conform to the Growth Plan.

I hope you will find these projections to be useful and informative.

Yours sincerely,



Peter Wallace
Deputy Minister

c. Patrick Deutscher
Assistant Deputy Minister

CD-Rom attached

Historic Population and Future Population Forecasts

Table 1 – Peel Region and City of Mississauga Population Projections

	Ontario Population Projections (2008- 2036) Ministry of Finance	Growth Plan for the Golden Horseshoe, 2006 Ministry of Energy and Infrastructure	Variance between Ministry of Finance Projections and the Growth Plan for the Golden Horseshoe Forecasts	City of Mississauga Municipal Approved Growth Projections
2001	1,032,100	1,030,000	2,100	640,000
2006	1,213,500	-	-	698,000
2011	1,372,400	1,320,000	52,400	738,000
2021	1,720,000	1,490,000	230,000	775,000
2031	2,078,600	1,640,000	438,600	812,000

Sources: Ministry of Finance, Ontario Population Projections 2008-2036, dated Fall 2009
 Ministry of Energy and Infrastructure, The Growth Plan for the Golden Horseshoe, 2006
 Hemson's Approved City of Mississauga Growth Forecast Report, dated January 12, 2009

Table 2 – Historical Ministry of Finance Population Projections

	Peel Region Population Projections, Ministry of Finance			
	Spring 2006	Spring 2007	Spring 2008	Fall 2009
2006	1,248,570	1,260,643	-	1,213,500
2011	1,397,480	1,422,720	1,424,870	1,372,400
2021	1,664,510	1,726,804	1,755,880	1,719,980
2031	1,881,770	1,964,039	2,056,660	2,078,600

Sources: Ontario Population Projections Update 2005-2031, dated April 2006
 Ontario Population Projections Update 2006-2031, dated Spring 2007
 Ontario Population Projections Update 2007-2031, dated Spring 2008
 Ontario Population Projections 2008-2036, dated Fall 2009

Table 3 – Peel Region Population
(1971-2006)

Year	Peel	Mississauga	Apportionment
1971	259,874	172,042	66%
1972	283,081	187,641	66%
1973	306,288	203,239	66%
1974	329,496	218,838	66%
1975	352,703	234,436	66%
1976	375,910	250,035	67%
1977	398,874	263,039	66%
1978	421,838	276,043	65%
1979	444,803	289,048	65%
1980	467,767	302,052	65%
1981	490,731	315,056	64%
1982	511,016	326,846	64%
1983	531,300	338,636	64%
1984	551,585	350,425	64%
1985	571,869	362,215	63%
1986	592,154	374,005	63%
1987	620,283	391,882	63%
1988	648,412	409,758	63%
1989	676,540	427,635	63%
1990	704,669	445,511	63%
1991	732,798	463,388	63%
1992	756,744	479,587	63%
1993	780,689	495,786	64%
1994	804,635	511,984	64%
1995	828,580	528,183	64%

1996	852,526	544,382	64%
1997	879,810	558,091	63%
1998	907,095	571,799	63%
1999	934,379	585,508	63%
2000	961,664	599,216	62%
2001	988,948	612,925	62%
2002	1,023,039	624,050	61%
2003	1,057,131	635,175	60%
2004	1,091,222	646,299	59%
2005	1,125,314	657,424	58%
2006	1,159,405	668,549	58%

(Source: Peel Region - Peel Data Centre
<http://www.peelregion.ca/planning/pdc/data/census/population-1971-2006.htm>. The highlighted figures represent census data distributed by Statistics Canada. Data for years between censuses are estimated based on data collected in census years. This data excludes the census undercount. The source of the apportionment figure is from the City of Mississauga, Planning and Building Department, Policy Division, Information Planning Section, and it is the apportionment between the City of Mississauga's population and Region of Peel's population.)